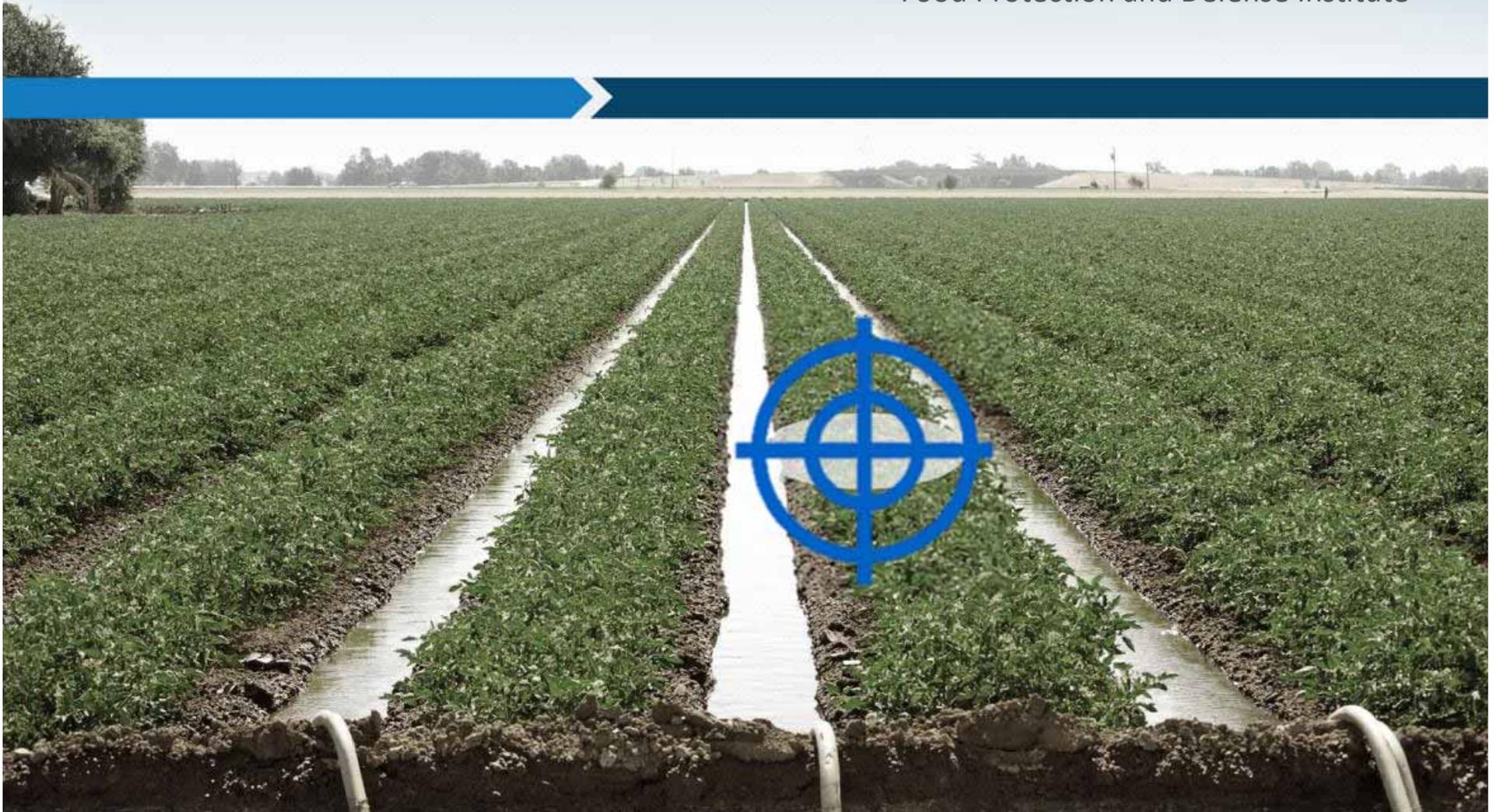


# FOOD DEFENSE

John Larkin, PhD

Research Director,  
Food Protection and Defense Institute

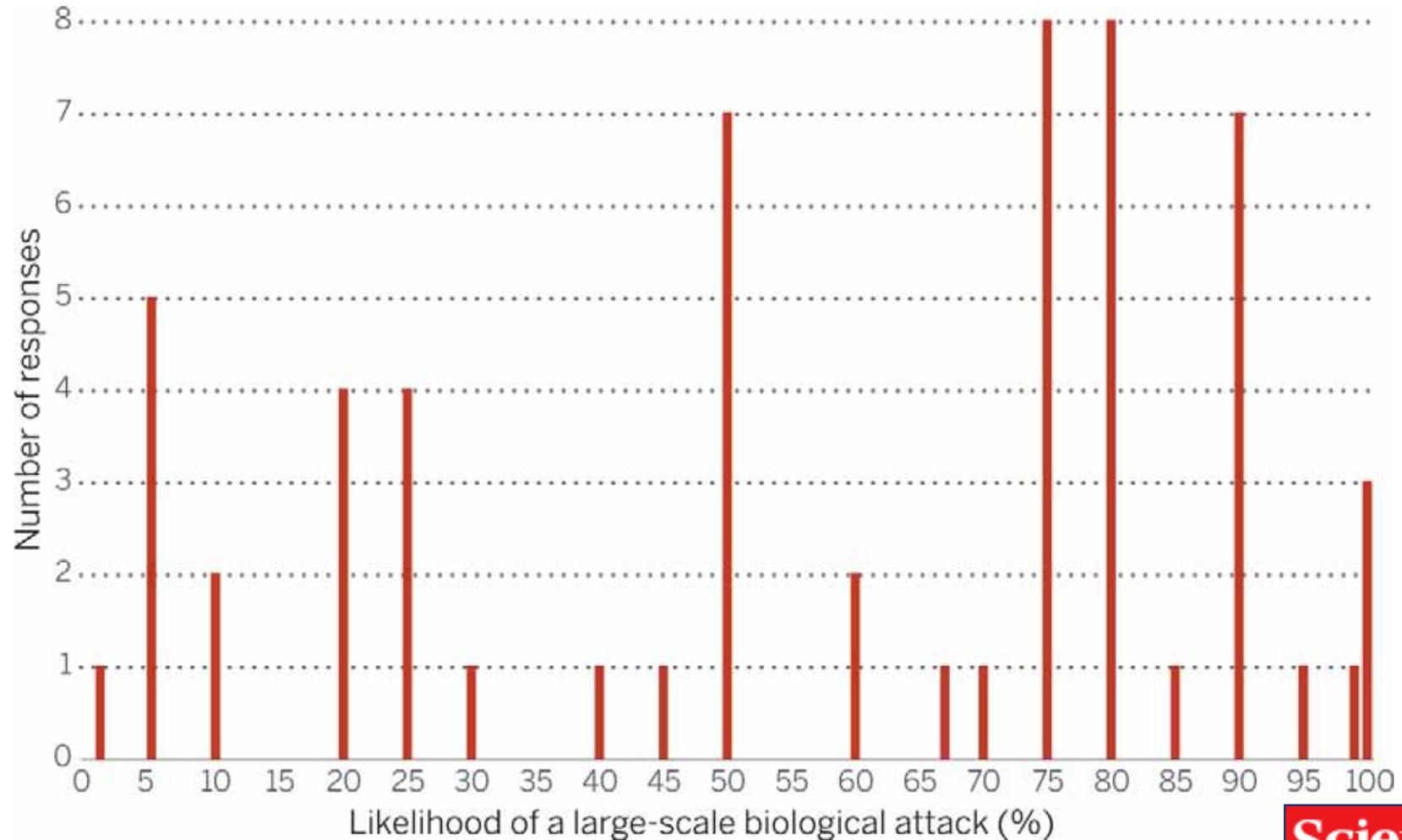


# Assessing the Bioweapons Threat

- **Likelihood of large-scale biological weapons attack within the next 10 years?**
  - 1 to 100% likelihood, with a mean of 57.5%
  - Overt state bioweapons use considered less likely than covert use by state or by nonstate group
  - Religious extremists judged most likely to perpetrate attack, followed by rightwing violent nonstate actor or disgruntled or mentally ill individual

*(Science, August 2015)*

# Likelihood of attack.



Crystal Boddie et al. Science 2015;349:792-793

Published by AAAS



# Assessing the Bioweapons Threat

- **Probability that intelligence information will provide actionable indications and warning preceding the attack?**
  - Most believed intelligence agencies are unlikely to provide actionable information or warnings before a biological attack
  - Realities of classification of information make a fully informed analysis of biological threat impossible—a fact that several participants acknowledged

*(Science, August 2015)*

SECURITY, SAFETY, AND DEFENSE

## *FOOD CONTINUUM PARADIGM*

Food Security: Supply sufficiency –  
access to nutritionally adequate and  
safe food

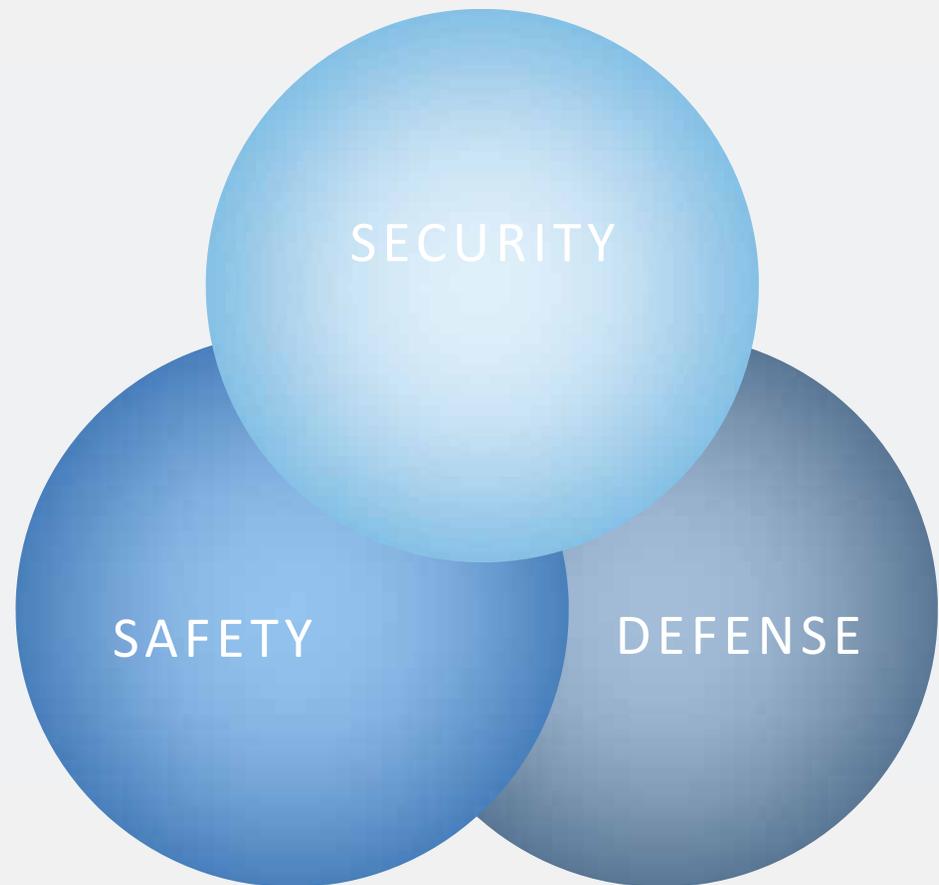
Food Safety: System reliability –  
reducing exposure to natural  
hazards/errors/failures

Food Defense: System resiliency –  
reducing the impact of system attacks

Food Quality: Supply desirability

Food Protection: Safety & Defense  
continuum

## FOOD SYSTEM PROTECTION



## FOOD SAFETY

System Failure  
Microbial & Chemical Agents  
Known Agents  
Low levels/ concentration  
Reasonably Likely  
FDA / USDA enforcement  
Regulation exists

VS

## FOOD DEFENSE

System Attack  
Microbial & Chemical Agents  
Unexpected Agents  
High levels/ concentration  
Unlikely  
Criminal investigation  
Recent regulation put in place

CHALLENGING TO KNOW WHY  
FOOD WENT BAD

# How do we know what happened?

NOVEL STRAIN OF  
E. COLI O104:H4  
BACTERIA RESULTS IN  
BLOODY DIARRHEA  
WITH HEMOLYTIC-  
UREMIC SYNDROME  
(HUS)

751 PEOPLE AFFECTED  
WITH SALMONELLA  
TYPHIMURIUM  
RELATED TO EATING  
AT SALAD BARS

600 DEATHS OF  
PATIENTS ADMITTED  
WITH PNEUMONIA  
SYMPTOMS

# How do we know what happened?

## NATURAL

NOVEL STRAIN OF  
E. COLI O104:H4  
BACTERIA RESULTS IN  
BLOODY DIARRHEA  
WITH HEMOLYTIC-  
UREMIC SYNDROME  
(HUS)

## TERRORISM

751 PEOPLE AFFECTED  
WITH SALMONELLA  
TYPHIMURIUM  
RELATED TO EATING  
AT SALAD BARS

## ECONOMICALLY MOTIVATED ADULTERATION

600 DEATHS OF  
PATIENTS ADMITTED  
WITH PNEUMONIA  
SYMPTOMS

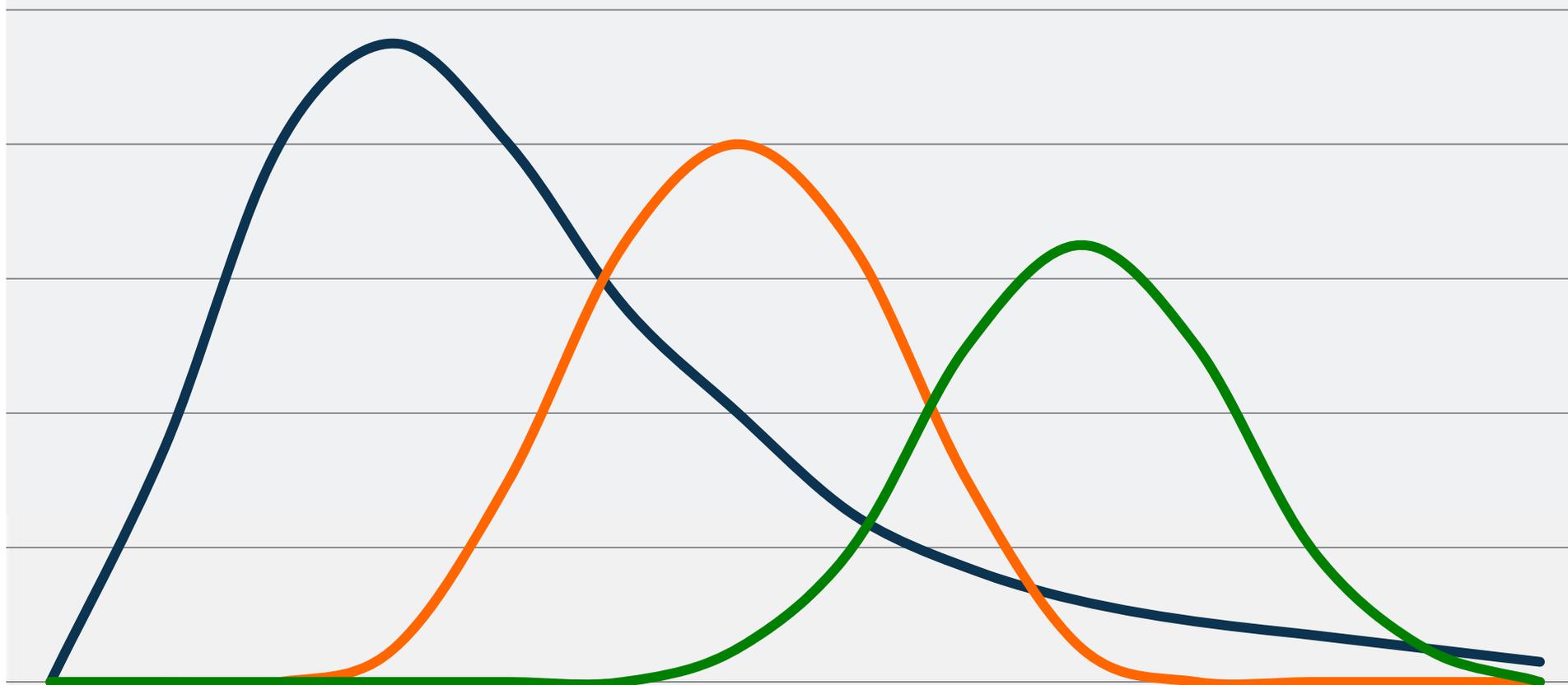
# When did it happen?

Food Event Identification Timing Considerations

— Consumption

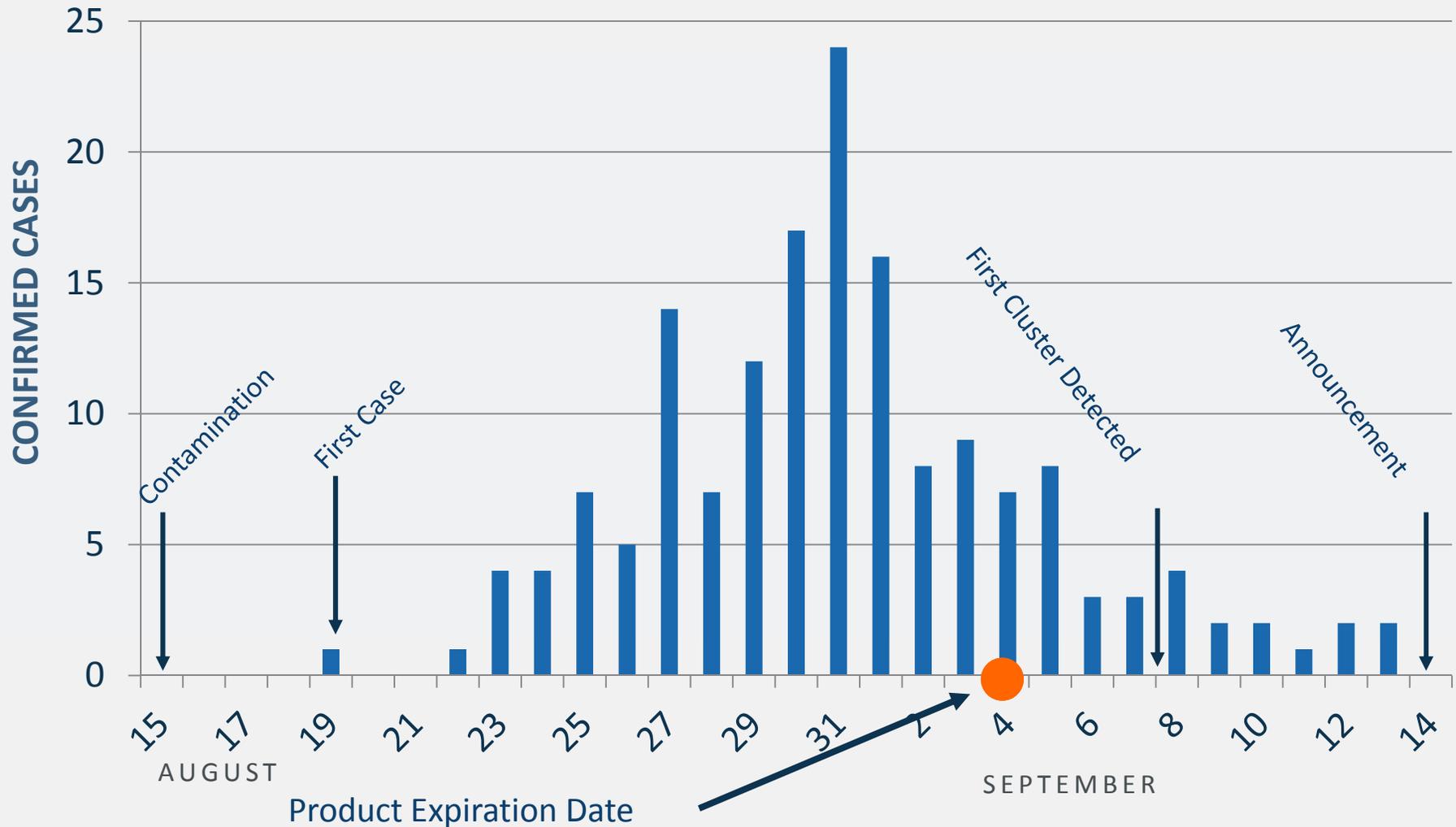
— Illness Presentation

— PH Recognition

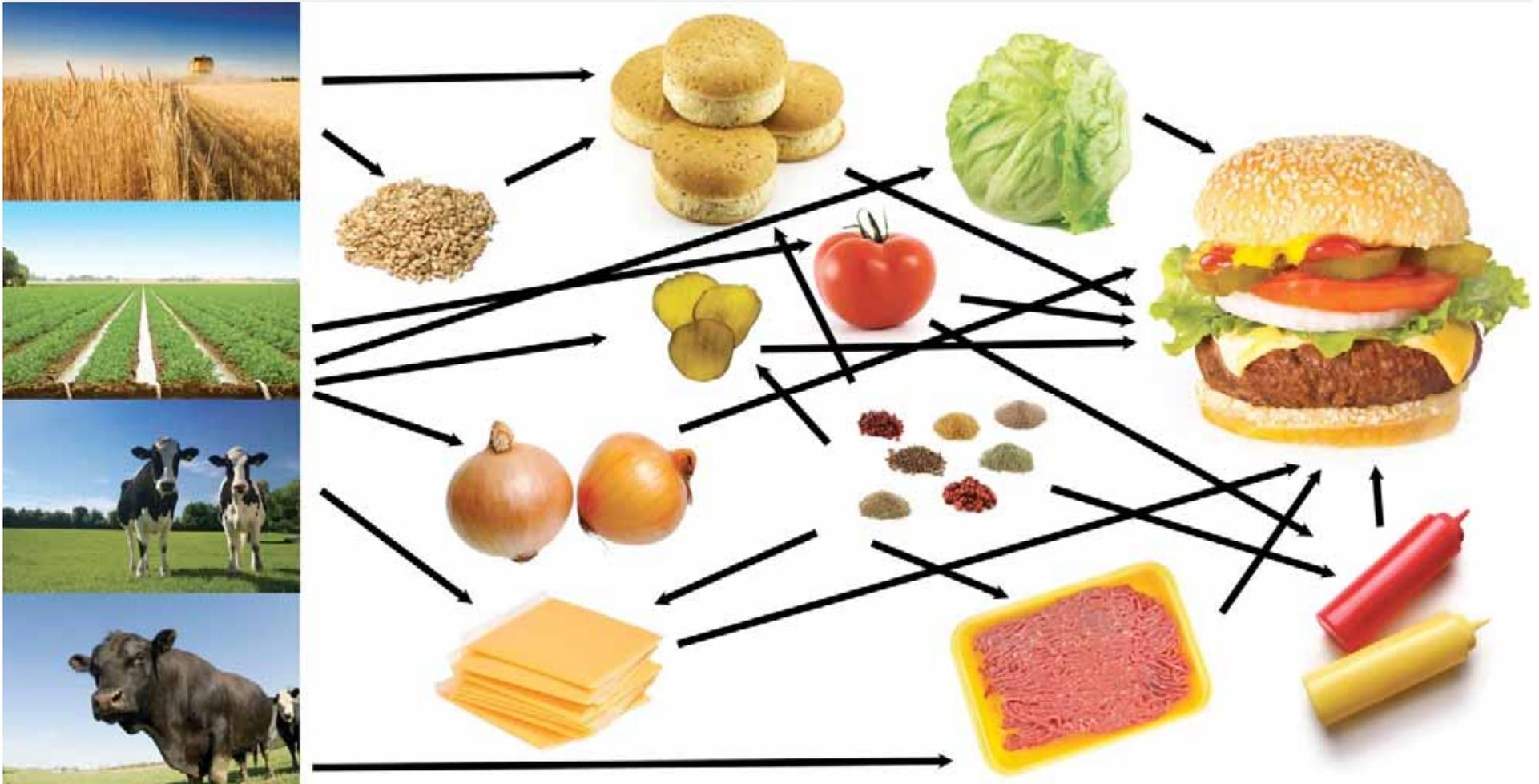


# Challenges of Event Detection

Spinach E. coli 0157:h7 Contamination



# The Supply Challenge

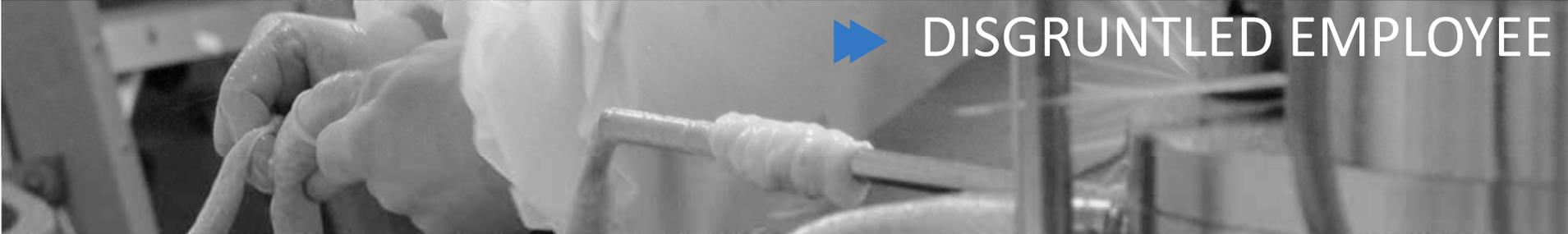




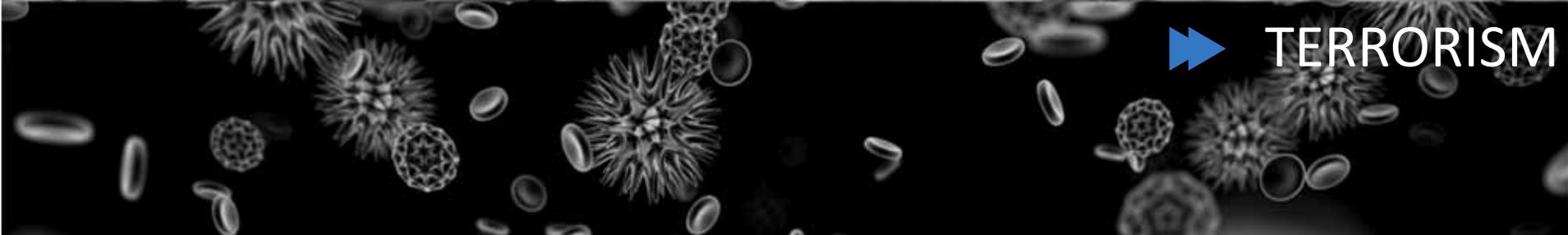
ACCIDENTS



MOTHER NATURE



▶ DISGRUNTLED EMPLOYEE



▶ TERRORISM



▶ ECONOMICALLY MOTIVATED ADULTERATION



# Intentional Contamination History

## Historical Military Weapon (Troops/Civilians)

590 B.C.

Athenians use hellebore to poison wells and contaminate Kirrha's water supply

1937

WWII Japan in China/Manchuria with *Bacillus anthracis*, *Shigella* spp, *Vibrio cholerae*, *Salmonella paratyphi*, and *Yersinia pestis*

## Terrorist/Criminal Acts in the U.S. and Abroad

1984

Rajneeshee cult members contaminate ten salad bars with *Salmonella enterica* Typhimurium in Dalles, Oregon (752 ill)

1996

Lab technician poisons 12 co-workers with *Shigella dysenteriae* laced pastries in Dallas, Texas

# TERRORISM

INTENT

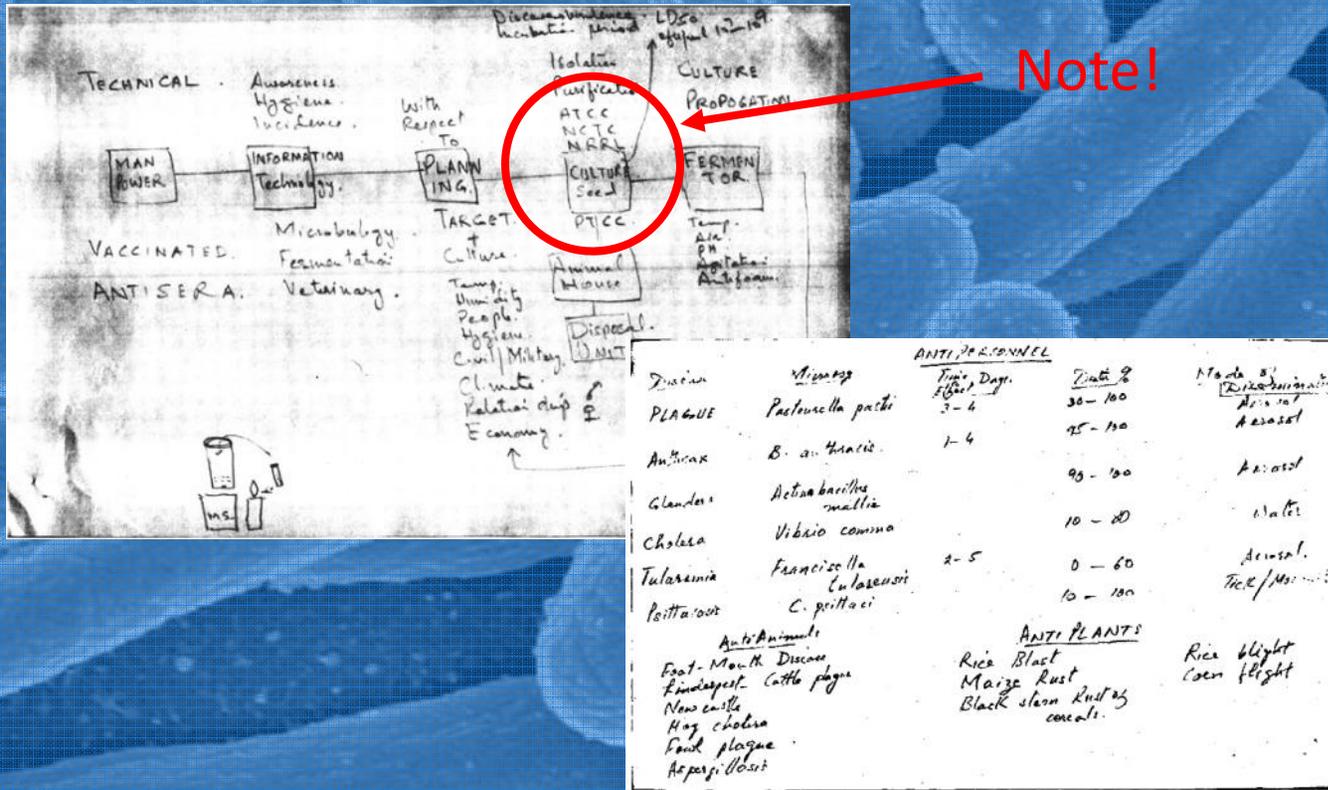
Terrorize  
Create Fear  
Disrupt Normal Way of  
Living

ISSUE

Existing Cells  
Have Considered Before

# TERRORISM

Key Documents were seized by US forces from Al Qaeda camps in Afghanistan in 2002 Reference or Target Agriculture Sector

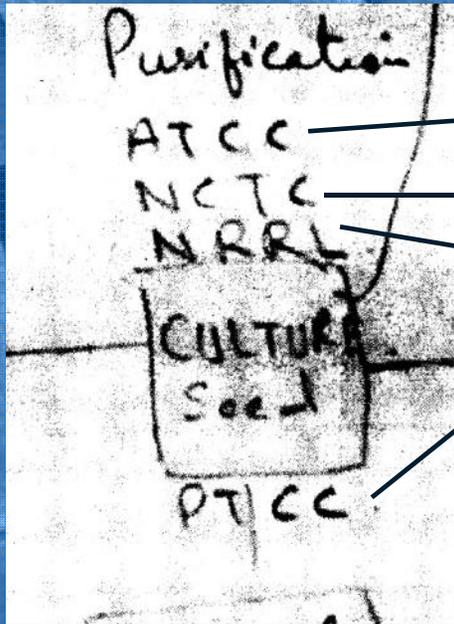


Anti-personnel Agents  
 ability to deliver viable, virulent org. in a susceptible target.  
 Are not necessarily Lethal to obtain Military objectives that incapacitate without causing Death.

		ANTI-PERSONNEL		
	Microorg	Time, Days	Death %	Mode of Transmission
PLAGUE	<i>Pasteurella pestis</i>	3-4	30-100	Air, rat, insect
Anthrax	<i>B. anthracis</i>	1-4	95-100	Aerosol
Glanders	<i>Actinobacillus mallei</i>		10-20	Water
Cholera	<i>Vibrio comma</i>		0-60	Aerosol
Tularemia	<i>Francisella tularensis</i>	2-5	10-100	Tick/Insect
Botulism	<i>C. botulinum</i>			
<u>Anti-Animals</u>		<u>ANTI-PLANTS</u>		
Foot-Mouth Disease		Rice Blast		Rice blight
Swine vesicular disease		Maize Rust		Coen blight
Newcastle		Black stem Rust of cereals		
Hog cholera				
Fowl plague				
Aspergillus				

Anti-food Agents  
 used against Crops / animals resulting serious shortage of Medicinal plants, Leather, Wool  
 Has long term strategic application.

# TERRORISM



American Type Culture Collection



National Collection of Type Cultures



Northern Regional Research Laboratory



Pakistan Type Culture Collection



NRRL is a USDA Facility

Facility Info on the Web!

Microbial Genomics and Bio-processing Research Unit  
National Center for Agricultural Utilization Research  
1815 N. University Street  
Peoria, IL 61604USA  
Telephone: (309) 681-6397 Fax: (309) 681-6672

# TERRORISM

## Threats Against the Food System Expressed in Propaganda Video

DailyMail.com, November 20, 2014

Abu Salman al-Faranci called for attacks, “poison is available, so poison the water and food of at least one of the enemies of Allah. Kill them and spit in their faces and run over them with your cars.”

# DISGRUNTLED EMPLOYEES

INTENT

Brand Damage,  
Attack Colleagues

ISSUE

Internal Access,  
Familiar with Processes

# DISGRUNTLED EMPLOYEES

OCTOBER–NOVEMBER, 2013, JAPAN

- Sprayed frozen pizzas, croquettes and pancakes with malathion pesticide
- 2,800 illnesses
- Recall of more than 6 million packages
- Sentenced to 3 ½ years in prison

# Economically Motivated Adulteration

**INTENT**

Economic gain,  
Intentional,  
Not to be detected

**ISSUE**

Can be health hazard,  
Can evade mitigation  
steps

## Economically Motivated Adulteration

Melamine was added to milk for fraudulent economic gain

- 2008-09 in China
- Melamine imitates protein in milk
- 300,000 illnesses, 6 deaths

# Food Fraud Methods



**Dilution**  
Partial replacement



**Substitution**  
Complete replacement



**Artificial enhancement**  
Unapproved additives



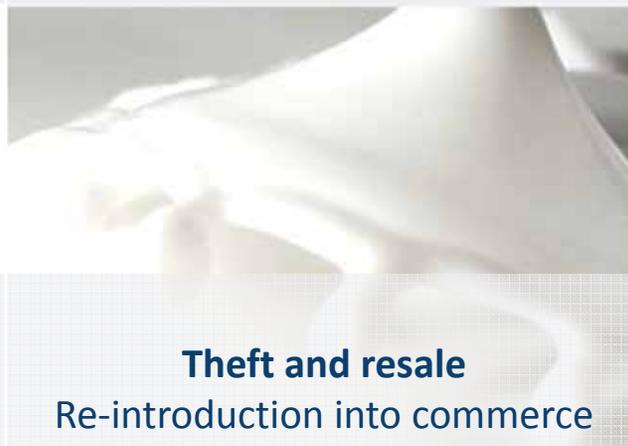
**Mislabeling**  
Quality, harvesting, processing



**Transshipment or origin masking**  
Fraudulent geographic origin



**Counterfeit**  
Fraudulent brand-name



**Theft and resale**  
Re-introduction into commerce



**Intentional distribution of a contaminated product**  
Unintentional contamination

FOOD SAFETY MODERNIZATION ACT -  
U.S. GOVERNMENT REGULATIONS

# FOOD SAFETY MODERNIZATION ACT

Passed in 2011

Vulnerability assessment and mitigation strategies will be required for intentional adulteration

[www.FDA.gov/FSMA](http://www.FDA.gov/FSMA)



# \*PROPOSED RULES

Focused Mitigation strategies to Protect Food Against <b>Intentional Adulteration</b>	Final Rule Due May 2016
<b>Foreign Supplier</b> Verification	Final Rule Due October 2015
Preventive Controls for <b>Human Food</b>	Final Rule Issued
Preventive Controls for <b>Animal Feed</b>	Final Rule Issued
Standards for <b>Produce Safety</b>	Comments Closed December 2014
Accreditation of <b>Third Party Auditors</b>	Final Rule Due October 2015
Sanitary <b>Transportation</b> of Human and Animal Food	Final Rule Due March 2016

# U.S. Preventive Control Rule (21 CFR part 117)

- Published September 17, 2015
- Requires food safety plans for all foods
- Preventive controls must be established for known or reasonably foreseeable hazards that have the potential to cause illness or harm
- Hazards that might be present in the food
  - Intentionally introduced for purposes of economic gain

# U.S. 21 CFR part 117 subpart G

## Supply-Chain Controls

- Must establish a risk-based supply-chain program for supply-chain controlled hazards (i.e., Economically Motivated Adulteration)
- Can only receive ingredients from approved suppliers
- Corrective actions must take place when a receiving facility finds out the supplier is not controlling the hazard

# RESPONDING TO THE NEED FOR FOOD DEFENSE

# FOOD DEFENSE PREPAREDNESS

## Presidential Policy Directive 8

- 1.Prevent
- 2.Protect
- 3.Mitigate
- 4.Respond
- 5.Recover

*A comprehensive food defense strategy includes all 5 frameworks*

# Food Defense Essentials

- Place high priority on breaking down the communication barriers
- Government must be the leader
- Investments are not temporary (sustainability)
- Need to build infrastructure
  - Government to Government (U.S. GCC)
  - Government to Academia
  - Government to Industry (U.S. SCC)

# Prevent/Protect/Mitigate

- CARVER+Shock risk assessment tool
- U.S. FDA Defense Plan Builder
- U.S. FDA mitigation database
- Agent detection methods
  - Validated methods
  - Availability of supplies/kits
- National laboratory system (FERN)
  - Trained analysis
  - Data information sharing
- Monitoring program

# Respond/Recover

- Develop a culture from Management to Employee
  - Assume it will happen
- Exercised your plan and people
  - Recall Plan
  - Emergency response plan
- Recovery will be to a “New Normalcy”

A man in a grey sweater is seated at a rustic wooden table. He holds a black knife in his right hand and a silver fork in his left. In front of him on the table is a black, octagonal tray. The background is a solid blue color.

# FPGI Tools & Capabilities



## CRITICALITY SPATIAL ANALYSIS (CRISTAL) SOFTWARE PLATFORM

**PURPOSE** Supply chain documentation and risk assessment

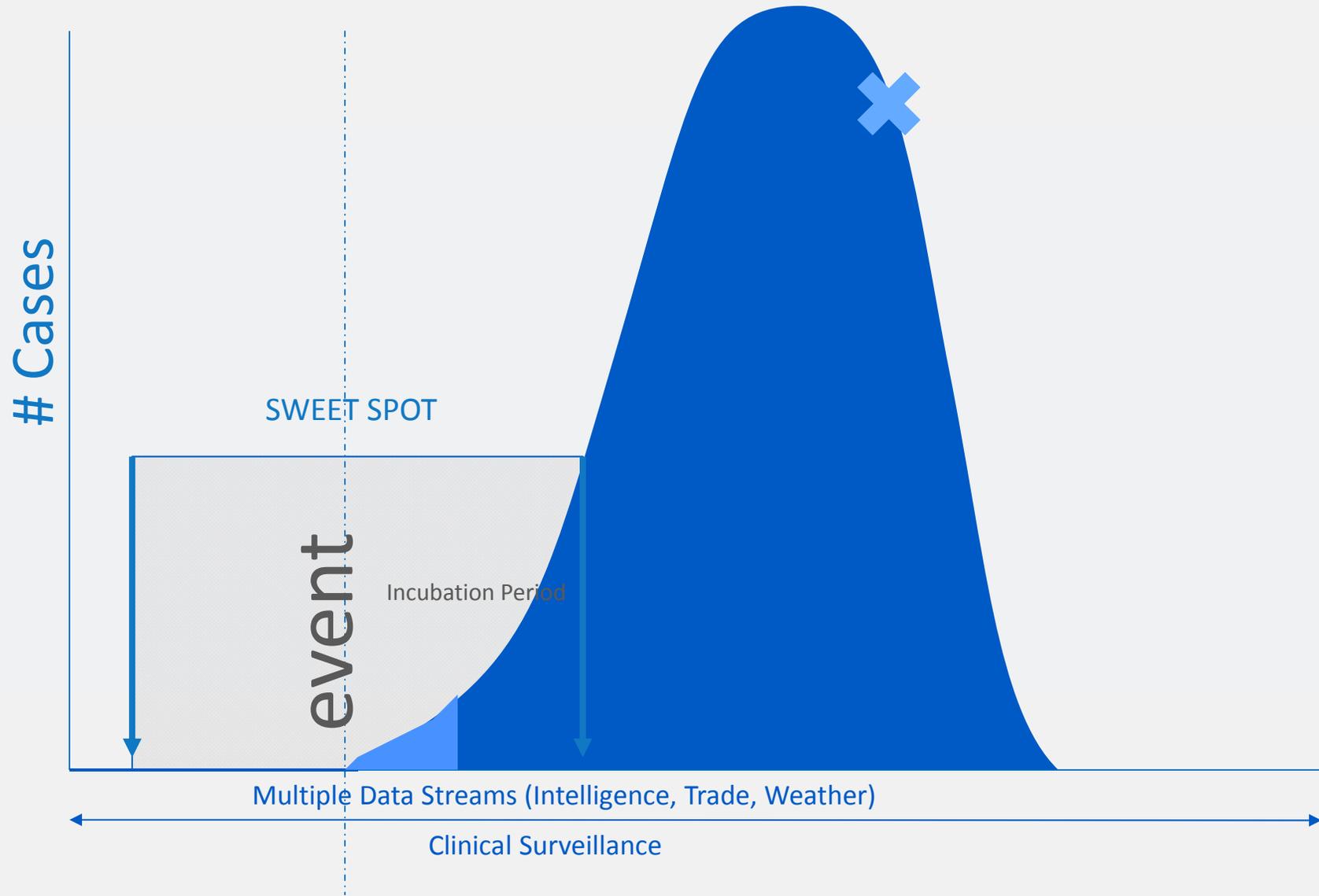
**SPONSOR** DHS funded project

**USERS** Private sector food companies

**RELEASE DATE** Winter 2015 (beta-testing)

**CONTACT** Tim Boyer  
*boye0087@umn.edu*

# Finding the Sweet Spot





# ECONOMICALLY MOTIVATED ADULTERATION

**PURPOSE** Understand EMA and Build Capability to Mitigate

**SPONSOR** DHS funded project

**CONTACT** Karen Everstine  
ever0152@umn.edu

**USERS** All food protection stakeholders

**RELEASE DATE** February 2013

“If you don't know where  
you are going, you might  
wind up someplace else.”  
- **Yogi Berra**