Ministry for Primary Industries Manatū Ahu Matua



Consultation Paper on Proposed Revisions to the Cost Recovery Regimes

Biosecurity, Animal Products, Agricultural Compounds and Veterinary Medicines, Wine and Animal Welfare

Animal Products – Approvals and certification proposals and fee updates

Excerpt from MPI Discussion Paper No: 2015/02 ISBN No: 978-0-477-10530-9 (online) ISSN No: 2253-3907 (online)

Prepared for Public Consultation

January 2015

New Zealand Government

Growing and Protecting New Zealand

Disclaimer

While every effort has been made to ensure the information in this publication is accurate, the Ministry for Primary Industries does not accept any responsibility or liability for error of fact, omission, interpretation or opinion that may be present, nor for the consequences of any decisions based on this information.

Requests for further copies should be directed to:

Publications Logistics Officer Ministry for Primary Industries PO Box 2526 WELLINGTON 6140

Email: costrecovery@mpi.govt.nz Telephone: 0800 00 83 33

This publication is also available on the Ministry for Primary Industries website at http://www.mpi.govt.nz/news-resources/publications.aspx

© Crown Copyright - Ministry for Primary Industries

Sector	Relevant sections	Colour
Meat, Game, Bee Products, Seafood, Poultry and Eggs, Stores and Secondary Processors	6B, 6C, 6D, 9	
Dairy	6E, 6D, 9	
Seafood	6B, 6C, 6D, 9	
Wine	8, 9	
Importers and biosecurity facility operators	4, 9	
Agricultural compound and veterinary medicine registrants and importers	4, 5, 9	
Live animal exports	6A, 7, 9	

Colour Key for Navigation

6.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 - Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69	Co	ntents		Page
Programme646.12.1Background646.12.2Problem definition646.12.3Proposed fees for changing a recognised agency on a risk management programme646.12.4Questions for consideration646.13APA#7 – Recover costs for halal-related services646.13.1Background646.13.2Problem definition656.13.3Proposed fees for halal-related services656.13.4Questions for consideration656.13.4Questions for consideration666.14.4Background666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.4Questions for consideration666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing of further pet food processors666.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non- Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fees for consideration676.16.6Q	Part	t 6B – Aj	oprovals and Certification	64
6.12.1Background646.12.2Problem definition646.12.3Proposed fees for changing a recognised agency on a risk management programme646.12.4Questions for consideration646.12.4Questions for consideration646.13APA#7 – Recover costs for halal-related services646.13.1Background646.13.2Problem definition656.13.3Proposed fees for halal-related services656.13.4Questions for consideration656.14APA#8 – Recover costs for re-certification as a supplier for wild animals or game estates666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates 66666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates 66666.15.4Questions for consideration666.15.3Proposed fees for re-listing of further pet food processors 66666.15.4Questions for consideration676.15.5Problem definition666.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non- Dairy)676.16.4Analysis of options686.16.5Problem definition676.16.4Analysis of options686.16.5Problem definition676.16	6.12			
6.12.2 Problem definition 64 6.12.3 Proposed fees for changing a recognised agency on a risk management programme 64 6.12.4 Questions for consideration 64 6.13 APA#7 – Recover costs for halal-related services 64 6.13.1 Background 64 6.13.2 Problem definition 65 6.13.3 Proposed fees for halal-related services 65 6.13.4 Questions for consideration 65 6.13.4 Questions for consideration 66 6.14.1 Background 66 6.14.2 Problem definition 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.15.4 Questions for consideration 66 6.15.5 Proposed fees for re-listing of further pet food processors 66 6.15.1 Background 67 6.15.4 Questions for consideration 67		-		
6.12.3Proposed fees for changing a recognised agency on a risk management programme646.12.4Questions for consideration646.13APA#7 – Recover costs for halal-related services646.13.1Background646.13.2Problem definition656.13.3Proposed fees for halal-related services656.13.4Questions for consideration656.13.4Questions for consideration666.14.4Background666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.4Questions for consideration666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing of further pet food processors666.15.4Questions for consideration666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16.1Background676.16.2Problem definition676.16.3Options consideration686.16.4Analysis of options686.16.5Problem definition676.16.4Analysis of options686.16.5Problem definition676.16.6Questions for consideration696.17.1Background696.17.1Background<				-
programme646.12.4Questions for consideration646.13.1Background646.13.1Background646.13.2Problem definition656.13.3Proposed fees for halal-related services656.13.4Questions for consideration656.13.4Questions for consideration656.14APA#8 – Recover costs for re-certification as a supplier for wild animals or game estates666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.4Questions for consideration666.15.3Proposed fees for re-certification as a supplier for wild animals or game estates666.15.4Questions for consideration666.15.5Problem definition666.15.6Problem definition666.15.7Problem definition666.15.8Proposed fees for re-listing of further pet food processors666.15.4Questions for consideration676.16.1Background676.16.26.16.2Problem definition676.16.3Options consideration676.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Que				64
6.13 APA#7 - Recover costs for halal-related services 64 6.13.1 Background 64 6.13.2 Problem definition 65 6.13.3 Proposed fees for halal-related services 65 6.13.4 Questions for consideration 65 6.14.4 APA#8 - Recover costs for re-certification as a supplier for wild animals or game estates 66 6.14.1 Background 66 6.14.2 Problem definition 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.2 Problem definition 66 6.14.4 Questions for consideration 66 6.14.4 Questions for consideration 66 6.15.1 Background 66 6.15.3 Proposed fees for re-listing of further pet food processors 66 6.15.2 Problem definition 66 6.15.3 Proposed fees for consideration 67 6.16.4 Questions for consideration 67 6.16.5 Problem definition 67 6.16.4 Analysis of options 68 <				64
6.13.1 Background 64 6.13.2 Problem definition 65 6.13.3 Proposed fees for halal-related services 65 6.13.4 Questions for consideration 65 6.14.4 APA#8 – Recover costs for re-certification as a supplier for wild animals or game estates 66 6.14.1 Background 66 6.14.2 Problem definition 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.4 Questions for consideration 66 6.14.4 Questions for consideration 66 6.15.1 Background 66 6.15.2 Problem definition 66 6.15.3 Proposed fees for re-listing pet food processors 66 6.15.4 Questions for consideration 67 6.16.1 Background 67 6.15.2 Problem definition 67 6.16.4 Apalysis of options 68 6.16.5 Proposed fee for official assurances – Option 2 69		6.12.4	Questions for consideration	64
6.13.2Probem definition656.13.3Proposed fees for halal-related services656.13.4Questions for consideration656.14APA#8 – Recover costs for re-certification as a supplier for wild animals or game estates666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.4Questions for consideration666.15.3Proposed fees for re-certification as a supplier for wild animals or game estates666.15.4Questions for consideration666.15.5APA#9 – Recover costs for re-listing of further pet food processors666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17.1Background696.17.1Background69	6.13	3 APA#	7 – Recover costs for halal-related services	64
6.13.3Proposed fees for halal-related services656.13.4Questions for consideration656.14.4APA#8 - Recover costs for re-certification as a supplier for wild animals or game estates666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.4Questions for consideration666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing of further pet food processors666.15.4Questions for consideration666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 - Charge for additional time spent processing Official Assurances (Non- Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.4Analysis of options696.17.1Background696.17.1Background69		6.13.1	Background	64
6.13.4Questions for consideration656.14APA#8 - Recover costs for re-certification as a supplier for wild animals or game estates666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates 66666.14.4Questions for consideration666.15APA#9 - Recover costs for re-listing of further pet food processors666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 - Charge for additional time spent processing Official Assurances (Non- Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances - Option 2696.17APA#11 - Charge for minor amendments to a Risk Management Programme (Non- Dairy)696.17.1Background69		6.13.2	Problem definition	65
6.14 APA#8 – Recover costs for re-certification as a supplier for wild animals or game estates 66 6.14.1 Background 66 6.14.2 Problem definition 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 66 6.14.4 Questions for consideration 66 6.15.1 Background 66 6.15.2 Problem definition 66 6.15.3 Proposed fees for re-listing pet food processors 66 6.15.4 Questions for consideration 67 6.15.4 Questions for consideration 67 6.16 APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy) 67 6.16.1 Background 67 6.16.2 Problem definition 67 6.16.3 Options considered 68 6.16.4 Analysis of options 68 6.16.5 Proposed fee for official assurances – Option 2 69 6.16.6 Questions for consideration 69 6.17.1 <td></td> <td>6.13.3</td> <td>Proposed fees for halal-related services</td> <td>65</td>		6.13.3	Proposed fees for halal-related services	65
estates666.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates666.14.4Questions for consideration666.15APA#9 – Recover costs for re-listing of further pet food processors666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.13.4	Questions for consideration	65
6.14.1Background666.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estats 666.14.4Questions for consideration666.15APA#9 - Recover costs for re-listing of further pet food processors666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.15ApA#10 - Charge for additional time spent processing Official Assurances (Non- Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.4Questions for consideration696.17.1Background69	6.14	APA#	8 – Recover costs for re-certification as a supplier for wild animals or game	
6.14.2Problem definition666.14.3Proposed fees for re-certification as a supplier for wild animals or game estates 66666.14.4Questions for consideration666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.15.4Questions for consideration676.16.1Background676.16.2Problem definition676.16.3Options consideration676.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		estates		66
6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates 6.14.4 Questions for consideration 66 6.15.1 APA#9 – Recover costs for re-listing of further pet food processors 66 6.15.1 Background 66 6.15.2 Problem definition 66 6.15.3 Proposed fees for re-listing pet food processors 66 6.15.4 Questions for consideration 67 6.16 APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy) 67 6.16.1 Background 67 6.16.2 Problem definition 67 6.16.2 Problem definition 67 6.16.3 Options considered 68 6.16.4 Analysis of options 68 6.16.5 Proposed fee for official assurances – Option 2 69 6.16.6 Questions for consideration 69 6.17 APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy) 69 6.17.1 Background 69			5	66
661106.14.4Questions for consideration666.15APA#9 – Recover costs for re-listing of further pet food processors666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.14.2	Problem definition	66
6.15APA#9 - Recover costs for re-listing of further pet food processors666.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 - Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 - Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.14.3	· · · ·	tes
6.15.1Background666.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 - Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.14.4	Questions for consideration	66
6.15.2Problem definition666.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 - Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69	6.15	5 APA#	9 – Recover costs for re-listing of further pet food processors	66
6.15.3Proposed fees for re-listing pet food processors666.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.15.1	Background	66
6.15.4Questions for consideration676.16APA#10 – Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.15.2	Problem definition	66
6.16APA#10 - Charge for additional time spent processing Official Assurances (Non-Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances - Option 2696.16.6Questions for consideration696.17APA#11 - Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background		6.15.3	Proposed fees for re-listing pet food processors	66
Dairy)676.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		6.15.4	Questions for consideration	67
6.16.1Background676.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69	6.16		10 - Charge for additional time spent processing Official Assurances (Non-	67
6.16.2Problem definition676.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69		•	Background	
6.16.3Options considered686.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69				
6.16.4Analysis of options686.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69				
6.16.5Proposed fee for official assurances – Option 2696.16.6Questions for consideration696.17APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1Background69			-	
6.16.6 Questions for consideration696.17 APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy)696.17.1 Background69				
 6.17 APA#11 – Charge for minor amendments to a Risk Management Programme (Non-Dairy) 6.17.1 Background 69 			-	69
6.17.1 Background 69	6.17	APA#		
		•	Background	69
0.17.2 Troben definition 70		6.17.2	Problem definition	70

6.18 APA#12 - Recover costs for inspection and audit under the Animal Products Act 19996.18.1 Background6.18.2 Problem definition7	0 0 0
6.18.1Background76.18.2Problem definition7	0 0 0
6.18.2 Problem definition 7	0
	0
6.18.3 Proposed cost recovery for inspection and audit 7	
	1
6.18.4 Questions for consideration 7	
6.19 APA#13 - Recover costs for the approval of a maintenance compound7	71
6.19.1 Background 7	1
6.19.2Problem definition7	1
6.19.3 Proposed charges for the approval of a maintenance compound 7	1
6.19.4 Questions for consideration 7	1
6.37 Appendix 1 – MPI Activities under the Animal Products Act 10)4
6.37.1 New Zealand standards, specifications and guidance 10	4
6.37.2 Export standards and market access 10	4
6.37.3 Approvals and registrations 10	4
6.37.4Monitoring and audit10	4
6.37.5 Operational response and investigations 10	5
6.37.6 Enforcement 10	5
6.37.7Policy advice (including technical input)10	5
6.38 Appendix 2 – MPI Verification Services Structure10)6
6.39 Appendix 3 – Services to the dairy industry10)6
6.39.1 The development and maintenance of New Zealand standards 10	6
6.39.2 Performance Monitoring 10	6
6.39.3 The development and maintenance of market access and export standards 10	7
6.39.4 The dairy residue monitoring programme (National Chemical Contaminants	
Programme) 10	7
6.41 Appendix 5 – APA Non-dairy – Existing and proposed fees (non-dairy) under Animal Products Act 1999 11	.8
9 Proposals that impact across multiple cost recovery regimes 17	0
9.1 Background 17	0'
9.2 Policy proposals 17	0
9.3 Common#1 – Align hourly rate charges 17	0
9.3.1 Background 17	0
9.3.2 Regimes affected by this proposal 17	0
9.3.3 Problem definition 17	1
9.3.4 Proposed alignment of hourly rate charging approach in keeping with the animal products fees 17	1

ii

9.3.5	Questions for consideration	171
Comm	on#2 – Use Inland Revenue Department vehicle mileage rates	172
9.4.1	Background	172
9.4.2	Regimes affected by this proposal	172
9.4.3	Problem definition	172
9.4.4 any oth		of 172
9.4.5	Questions for consideration	173
Comm	on#3 – Recover costs for support staff involved in specialist services	173
9.5.1	Background	173
9.5.2	Regimes affected by this proposal	173
9.5.3	Problem definition	173
9.5.4	Proposed charges for support staff involved in export certification	174
9.5.5	Questions for consideration	174
Comm	on#4 – Recover other costs incurred by MPI	174
9.6.1	Background	174
9.6.2	Problem definition	174
9.6.3	Proposed charges for support staff involved in export certification	174
9.6.4	Questions for consideration	175
		175
9.7.1	Background	175
9.7.2	Problem definition	175
9.7.3 Regulat	Proposed fees for performance of function, power or duty under the Act, tions and Notices not prescribed elsewhere	175
9.7.4	Questions for consideration	176
Comm	non#6 – Correct use of the term 'levy'	176
9.8.1	Background	176
9.8.2	Regimes affected by this proposal	176
9.8.3	Problem definition	176
9.8.4	Proposed re-categorisation of fixed fees as levies	177
9.8.5	Questions for consideration	177
Comm	on#7 – Update references to recognised persons and agencies	177
9.9.1	Background	177
9.9.2	Regimes affected by this proposal	177
9.9.3	Problem definition	177
9.9.4	Proposed amendments	177
9.9.5	Questions for consideration	178
	Comm 9.4.1 9.4.2 9.4.3 9.4.4 any oth 9.4.5 Comm 9.5.1 9.5.2 9.5.3 9.5.4 9.5.5 Comm 9.6.1 9.6.1 9.6.2 9.6.3 9.6.4 Comm Regular 9.7.1 9.7.2 9.7.3 Regular 9.7.1 9.7.2 9.7.3 Regular 9.7.4 Comm 8.8.1 9.8.1 9.8.2 9.8.3 9.8.4 9.8.5 Comm 9.8.1 9.8.2 9.8.3 9.8.4 9.8.5 Comm	Common#2 - Use Inland Revenue Department vehicle mileage rates9.4.1Background9.4.2Regimes affected by this proposal9.4.3Problem definition9.4.4Proposed change to a common approach for mileage rates and the recovery any other travel costs9.4.5Questions for considerationCommon#3 - Recover costs for support staff involved in specialist services9.5.1Background9.5.2Regimes affected by this proposal9.5.3Problem definition9.5.4Proposed charges for support staff involved in export certification9.5.5Questions for considerationCommon#4 - Recover other costs incurred by MPI9.6.1Background9.6.2Problem definition9.6.3Proposed charges for support staff involved in export certification9.6.4Questions for considerationCommon#5 - Charge for performance of function, power or duty under the Act, Regulations and Notices not prescribed elsewhere9.7.1Background9.7.2Problem definition9.7.3Proposed fees for performance of function, power or duty under the Act, Regulations and Notices not prescribed elsewhere9.7.1Background9.8.2Regimes affected by this proposal9.8.3Problem definition9.8.4Proposed re-categorisation of fixed fees as levies9.7.4Questions for considerationCommon#6 - Correct use of the term 'levy'9.8.3Problem definition9.8.4Proposed re-categorisation of fixed fees as levies <td< td=""></td<>

9.10	Commo regulat	on#8 – Align veterinary professional rates across biosecurity and food ions	178
	9.10.1	Background	178
	9.10.2	Problem definition	178
	9.10.3	Proposed charges	178
	9.10.4	Questions for consideration	178

Part 6B – Approvals and Certification

6.12 APA#6 – CHARGE FOR CHANGING THE RECOGNISED AGENCY ON A RISK MANAGEMENT PROGRAMME

6.12.1 Background

MPI processes applications to change a recognised agency on a risk management programme under the Animal Products Act 1999.

6.12.2 Problem definition

Cost recovery has not yet been implemented for MPI's time spent processing applications to change a recognised agency on a risk management programme under the Animal Products Act 1999.

6.12.3 Proposed fees for changing a recognised agency on a risk management programme

MPI proposes to establish new fixed fee of \$77.50 (based on half an hour) and an hourly rate assessment charge (in 15-minute intervals after first half hour) in Part 1, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007 for applications to change a recognised agency on a risk management programme under the Animal Products Act 1999.

Adoption of this proposal would be consistent with the treatment of other similar services and provide for closer matching of costs and revenues for this service.

6.12.4 Questions for consideration

Question 6.12

Do you agree with the proposed basis of charging for changing the recognised agency on a risk management plan?

6.13 APA#7 – RECOVER COSTS FOR HALAL-RELATED SERVICES

6.13.1 Background

MPI provides a number of services under the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013. These services are a private good. Key functions provided include:

- clause 10 (1) –listing of approved halal premises;
- clause 10 (4) listing of approved halal organisations;
- clause 12 (1) (b) audit and inspection of approved halal organisations, halal assessment and approval personnel and issuing officers;
- clause 12 (1) (c) and (d) approving, renewing or revoking an issuing officer's approval;
- clause 13 issue of halal official assurances or halal attestations on a sanitary official assurance for product to be exported to any one or more of the markets;
- clause 15 (4) listing of halal assessment and approval personnel and issuing officers;
- clause 21 (3) listing of competent halal slaughter persons.

MPI also incurs a number of 'industry good' costs in relation to maintaining halal standards, compliance and systems audit and the supporting systems.

6.13.2 Problem definition

Cost recovery is yet to be implemented for the private good functions and services provided under the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013. These costs should be recovered on the basis of an equitable approach to all sectors and encouraging users of MPI's halal services to consider MPI's costs when requesting services.

Options

There are three main options:

- Option 1: maintain the status quo;
- Option 2: implement hourly rate charging for private good services;
- Option 3: implement hourly rate charging for private good services and impose a levy on halal output, approved halal premises or approved halal organisations.

For Options 2 and 3, hourly rate charging would be set with a fixed fee (based on one hour) and hourly rate assessment charge (in 15-minute intervals) for time after the first hour. These rates would be consistent with other hourly and part-hour rates.

Analysis

Option 1 is not considered to be equitable, is inconsistent with the treatment of other sectors, and does not support efficiency.

Option 2 would improve equity, is consistent with the treatment of other sectors and would encourage users of MPI's halal services to consider MPI's costs and their demand for services. Under this option, halal service users would not specifically be required to pay a share of industry good costs associated with the regime. Instead, these costs would be met through the levy on meat Schedule 2 of the Animal Products (Fees, Charges and Levies) Regulations 2007.

Option 3 would resolve this issue by imposing a targeted levy. A levy on approved halal premises or approved halal organisations would not be equitable as costs would not be imposed in proportion to benefit in terms of output or sales volume. Ideally, a levy on output or sales could be used, but obtaining and tracking this data would be difficult and impose additional collection and compliance costs that were disproportionately high relative to the costs that would be recovered.

MPI's preference is Option 2.

6.13.3 Proposed fees for halal-related services

MPI proposes to implement a fixed fee of \$155, based on one hour of time, plus hourly rate charges in 15-minute increments after the first hour, in Part 1, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007 for the following services under the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013.

MPI also proposes that the cost recovery revenue raised under Schedule 2 of the Animal Products (Fees, Charges and Levies) Regulations 2007 would cover halal official assurances or halal attestations.

6.13.4 Questions for consideration

Question 6.13

What is your preferred method of cost recovery for halal services?

6.14 APA#8 – RECOVER COSTS FOR RE-CERTIFICATION AS A SUPPLIER FOR WILD ANIMALS OR GAME ESTATES

6.14.1 Background

MPI processes applications for re-certification as either a certified supplier (wild animals) or a certified game estate supplier under the Animal Products (Specifications for Products Intended for Human Consumption) Notice 2013. This treatment is inconsistent with other sectors.

6.14.2 Problem definition

Cost recovery is yet to be implemented for processing applications for re-certification as either a certified supplier (wild animals) or a certified game estate supplier under Animal Products (Specifications for Products Intended for Human Consumption) Notice 2013

6.14.3 Proposed fees for re-certification as a supplier for wild animals or game estates

MPI proposes to establish a new fixed fee (based on one hour) of \$155 and hourly rate assessment charge (in 15-minute intervals after the first hour) at \$155 in Part 1, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007. The fee would cover processing applications for re-certification as either a certified supplier (wild animals) or a certified game estate supplier under Animal Products (Specifications for Products Intended for Human Consumption) Notice 2013.

6.14.4 Questions for consideration

Question 6.14

What is your preferred method of cost recovery for re-certification as a supplier for wild animals or game estates?

6.15 APA#9 – RECOVER COSTS FOR RE-LISTING OF FURTHER PET FOOD PROCESSORS

6.15.1 Background

Clause 69E of the Animal Products (Specifications for Product Intended for Animal Consumption) Notice 2014 provides for the listing and re-listing of further pet food processors.

6.15.2 Problem definition

Costs are not recoverable for re-listing of further pet food processors

Cost recovery for re-listing is not specifically provided for in the Animal Products (Fees, Charges and Levies) Regulations 2007. This is not equitable compared with cost recovery in other sectors.

6.15.3 Proposed fees for re-listing pet food processors

MPI proposes to establish a new fixed fee (based on one hour) of \$155 and hourly rate assessment charge (in 15-minute intervals after the first hour) of \$155 for processing applications to re-list as a further pet food processor under clause 69E of the Animal Products (Specifications for Product Intended for Animal Consumption) Notice 2014.

6.15.4 Questions for consideration

Question 6.15

What is your preferred method of cost recovery for applications to re-list as a further pet food processor?

6.16 APA#10 – CHARGE FOR ADDITIONAL TIME SPENT PROCESSING OFFICIAL ASSURANCES (NON-DAIRY)

6.16.1 Background

MPI currently recovers the costs associated with issuing official assurances in accordance with Part 1, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007 (the Regulations) using:

- a fixed fee for official assurances issued under section 61;
- a fixed fee and hourly rate charging after three hours (up to a maximum of \$1,000) for reissue of official assurance under section 64(2) if replacement assurance is demanded by the importing country.

Charges for some official assurances work performed by Verification Services staff based full-time at establishments are charged in accordance with Part 7, Schedule 1, of the Regulations. No separate fee is charged for an export certificate issued concurrently with a billable Verification Services visit to the consigning premises.

For live animals and germplasm, MPI charges live animal exporters at the hourly rate specified in Hourly rate 1, Part 8, Schedule 1, of the Regulations for performance of specialist functions and activities necessary for the export of live animals or germplasm.

The costs of the Animal Products Electronic Export Certification System (AP E-Cert) are recovered under the usage charging formula prescribed in Regulations.

At present a single fixed charge is applied to cover the official assurance process, calculated on the following basis:

Fee for issue of
official assuranceTotal estimated direct and
indirect costs of export certification
Estimated number of requests

The current minimum fee for the reissue of official assurance under section 64(2) is based on the estimated direct and indirect work required for a simple replacement request that involves no case-specific negotiation or consultation with the importing country. It takes, on average, at least three hours to investigate, verify, and correct a problem that caused a replacement assurance to be demanded by an importing country. The rate is charged at the hourly rate specified in Part 2 of the Regulations.

6.16.2 Problem definition

Fee for processing official assurances does not vary with complexity of application

MPI's experience is that the time needed to process official assurances varies. Some requests can be processed in a very short time (for example, when the market access requirements are straightforward and the documentation provided is complete), while other requests are complex and may require more time. Examples of more complicated requests include:

- when market access requirements are complex, such as for live animals;
- when the data and documentation provided are incomplete;
- when it takes a significant amount of time to review and confirm the accuracy of the submitted information.

This variability should be reflected for equity and efficiency reasons in the charging methodology.

Current approach is inequitable

Applying a single charge to a service that requires varying amounts of time does not support equity. Exporters that prepare complete and correct documentation and export to straightforward markets end up cross-subsidising other exporters who provide incomplete data or export to complex markets.

Current approach does not support efficiency

Applying a single charge to a service that requires varying amounts of time does not support efficient use of MPI's resources and does not incentivise applicants to ensure their submitted information is complete and comprehensive at the time of application. Not charging exporters for the true costs of following up on incomplete or incorrect data, or exporting to complex markets does not encourage exporters to make efficient choices that minimise the need for MPI's services.

6.16.3 Options considered

MPI has considered two options¹⁵:

Option 1: maintain the status quo

- a fixed fee for issue of official assurances;
- a fixed fee and hourly rate charging approach for reissue.

Option 2: fixed and hourly rate charging

- A fixed fee per certificate issued.
- Hourly rate charging would start after the initial 15 minutes, and be charged in 15-minute intervals thereafter. The hourly rate would be charged at:
 - a. the assessment rate specified in Part 2 of the Animal Products (Fees, Charges and Levies) Regulations 2007; or
 - b. for live animal and germplasm exports, Hourly rate 1, Part 8, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007.
- Maintain the current fixed fee and hourly rate charging approach for reissue of official assurances under section 64(2) if replacement assurance is demanded by the importing country.
- Disbursements would be charged at actual and reasonable cost.

6.16.4 Analysis of options

Table 1 provides an analysis of two charging options.

¹⁵ Costs include any accrued deficits or surpluses from the previous four years but exclude any costs allocated to the reissue charge.

Table 1: Charging options for Official Assurances

Option	Analysis
Option 1	This approach does not support equity and does not encourage efficient use of MPI's resources, but provides greater certainty about certification costs for industry and MPI, and is administratively simpler for MPI.
Option 2	This approach would improve equity between exporters and would encourage efficient use of MPI's resources. It also should enable the per certificate fee to be maintained at a lower level given that any more complex certificates are cost recovered via actual time spent on them.
	This option provides greater operational flexibility than Option 1. MPI could develop business rules for when an hourly charge would be charged, in addition to a fixed fee.
	Exporters would initially have less certainty about costs, but certainty would increase once their export schedule was better known and a track record of interaction was established.

6.16.5 Proposed fee for official assurances – Option 2

MPI proposes to:

- 1) Introduce a fixed fee (\$32) and hourly rate charging (after the initial 15 minutes, in 15minute intervals), for issue of official assurances, with hourly rates charged at:
 - a. the rate specified in Part 2 of the Animal Products (Fees, Charges and Levies) Regulations 2007 (proposed to increase to \$155); or
 - b. for live animal and germplasm exports, Hourly rate 1, Part 8, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007 (proposed to increase to \$186.30).
- 2) Maintain the current fixed fee and hourly rate charging approach for re-issue of official assurances, with hourly rates charged at:
 - a. the rate specified in Part 2 of the Animal Products (Fees, Charges and Levies) Regulations 2007 (proposed to increase to \$155); or
 - b. for live animal and germplasm exports, hourly rate 1, Part 8, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007(proposed to increase to \$186.30).
- 3) Charge disbursements at actual and reasonable costs.

6.16.6 Questions for consideration

Question 6.16

- 1) What is your preferred method of cost recovery for the issue of official assurances for non-dairy products?
- 2) What is your preferred method of cost recovery for the reissue of official assurances for non-dairy products?

6.17 APA#11 – CHARGE FOR MINOR AMENDMENTS TO A RISK MANAGEMENT PROGRAMME (NON-DAIRY)

6.17.1 Background

At present, MPI charges applications to amend a risk management programme under section 26 of the Animal Products Act 1999. Charges are a fixed fee (based on one hour) and an hourly rate assessment charge (in 15-minute intervals) for any time spent over the first hour.

6.17.2 Problem definition

Charging a full hour for a minor amendment to a risk management programme under the Animal Products Act 1999 is excessive, inequitable, does not support efficiency and is not justifiable.

6.17.3 Proposed charge for minor amendments to a risk management programme

MPI proposes to change the fixed fee and hourly rate assessment charge in Item 3, Part 1, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007 to a fixed fee (based on half an hour) of \$77.5, plus an hourly assessment charge (pro rata in 15-minute intervals after the first half an hour) of \$155 for applications to update a risk management programme under section 26 of the Animal Products Act 1999.

This proposal will support equity, efficiency and justifiability.

6.17.4 Questions for consideration

Question 6.17

What is your preferred method of cost recovery for minor updates to non-dairy risk management programmes?

6.18 APA#12 – RECOVER COSTS FOR INSPECTION AND AUDIT UNDER THE ANIMAL PRODUCTS ACT 1999

6.18.1 Background

MPI's Animal Product Officers are empowered under the Animal Products Act 1999 to inspect and audit. These functions are considered a private good as:

- The benefits can be attributed to a specific beneficiary, or exacerbators¹⁶ (and are therefore excludable).
- Performance of the function for an individual will limit MPI's ability to provide the function to another individual¹⁷.

Inspection relates to site-specific or operator-specific inspection and audit for compliance with the Act, regulations and notices, rather than verification or systems audit.

The Animal Products (Fees, Charges and Levies) Regulations 2007 do not currently provide for recovery of costs in exercising these functions.

6.18.2 Problem definition

The Animal Products (Fees, Charges and Levies) Regulations 2007 do not enable MPI to recover its costs in exercising these functions.

6.18.3 Proposed cost recovery for inspection and audit

MPI proposes to establish a charge of \$155 per hour for cost recovery of inspection and audit under the Animal Products Act 1999.

¹⁶ In plain English, this means "those individuals, or businesses, that create the risk".

¹⁷The performance of such a function is often categorised as "rivalous".

^{70 •} Consultation Paper on Proposed Revisions to the Cost Recovery Regime

6.18.4 Questions for consideration

Question 6.18

What is your preferred method of cost recovery for compliance-related inspection and audit services?

6.19 APA#13 – RECOVER COSTS FOR THE APPROVAL OF A MAINTENANCE COMPOUND

6.19.1 Background

At present, MPI charges applications to approve maintenance compounds under the Animal Products (Dairy Industry Fees and Charges Regulations) 2007.

6.19.2 Problem definition

There is no provision under the Animal Products (Fees, Charges and Levies regulations) 2007 to cost recover approval of non-dairy maintenance compounds under the Animal Products Act. This leads to inconsistency of undertaking approvals between similar processes.

6.19.3 Proposed charges for the approval of a maintenance compound

MPI proposes to implement a fixed fee of \$77.50, based on a half-hour charge, plus an hourly assessment rate of \$155, charged in 15-minute increments after the first half hour, in Part 1, Schedule 1, of the Animal Products (Fees, Charges and Levies) Regulations 2007, for approval of maintenance compounds.

This proposal will support equity, efficiency and justifiability.

6.19.4 Questions for consideration

Question 6.19

What is your preferred method of cost recovery for the approval of non-dairy maintenance compounds?

6.37 APPENDIX 1 – MPI ACTIVITIES UNDER THE ANIMAL PRODUCTS ACT

6.37.1 New Zealand standards, specifications and guidance

MPI activities in the area of setting standards include:

- setting New Zealand safety and suitability standards for food, pet food and other animal products for animal consumption;
- setting maximum residue limits;
- developing and implementing operational standards and guidance for industry;
- clarifying and interpreting standards or specifications;
- setting evaluation and verification requirements (and providing training and updates to recognised persons);
- contributing to the development of international standards;
- establishing import requirements;
- reviewing the effectiveness of standards.

6.37.2 Export standards and market access

MPI activities in facilitating exports include:

- provision of technical policy advice to government policy makers;
- contributing to the development of international standards;
- negotiating technical market access conditions and specifications;
- providing certification and other assurance activities to meet international authority requirements;
- setting evaluation and verification requirements;
- provision of verification services (where these must be performed by government employees);
- administering the export eligibility system (E-Cert);
- overall review of industry export programmes.

6.37.3 Approvals and registrations

MPI services in this area include:

- providing the services to regulated parties under the Act:
 - registration of risk management programmes (production systems and processes);
 - approval and recognition of agencies and persons, including third party verifiers (such as warrants for MPI, VA, and PHU staff);
 - registration of exporters.
- providing the administrative systems and processes for approvals, including evaluation and review;
- maintenance of associated public registers;
- suspension and removal of approvals and registrations.

6.37.4 Monitoring and audit

MPI monitoring and audit work in this area includes:

- regularly collection and assessment of information to check compliance with regulatory requirements;
- general (national) monitoring programmes such as monitoring of the shellfish commercial harvest;
- random sampling and testing of products across all sectors;

- imported food monitoring programme;
- industry level monitoring programmes such as the National Chemical Contaminants Programme (dairy), and poultry residue monitoring;
- monitoring and assessing recognised agencies and persons;
- scheduled auditing of industry or business systems and processes;
- intervening when non-compliance is detected;
- dealing with inquiries and providing information to industry on compliance;
- trends analysis for compliance and non-compliance.

6.37.5 Operational response and investigations

Our work in this area includes:

- responding to and investigating consumer complaints and reports of non-compliance;
- investigation of signals and information that indicate potential problems.

6.37.6 Enforcement

MPI's main activities in the area of enforcement include:

- applying corrective actions in cases of non-compliance by containment or prevention of recurrence;
- imposing regulatory sanctions;
- initiating and/or managing product recalls and emergency responses;
- implementing standards relating to responses for the range of events that arise;
- providing systems and processes for emergency response;
- co-ordinating recalls of food (domestic and international) and other relevant products from the New Zealand market;
- preparing and taking prosecutions;
- ensuring a nationally consistent response.

6.37.7 Policy advice (including technical input)

Our policy advice work includes:

- provision of technical policy advice to government policy makers;
- engagement, on behalf of New Zealand, with the Codex Alimentarius Commission and other multi-lateral forums.

6.38 APPENDIX 2 - MPI VERIFICATION SERVICES STRUCTURE

MPI Verification Services plays a key role in the meat industry owing to the requirement by the EU and China for full-time veterinary supervision. Other markets like the United States also have requirements for government veterinarian presence with varying frequencies.

The MPI Verification Services directorate is led by a Director, supported by:

- an Operational Specialist Coordinator who provides coordination of MPIVS operational matters;
- an Agency Technical Manager who provides the overall leadership and direction in technical matters;
- six regional technical managers, each of whom is supported by a regional business coordinator and a regional technical specialist.

Teams operate in the following geographical areas (supported by the Wellington Head Officebased technical team):

- Upper North Island;
- Waikato and the Bay of Plenty;
- Manawatu, Taranaki and Wanganui;
- Hawkes Bay/Wellington;
- Canterbury and the West Coast; and
- Southland and Otago.

6.39 APPENDIX 3 – SERVICES TO THE DAIRY INDUSTRY

6.39.1 The development and maintenance of New Zealand standards

MPI develops and maintains New Zealand standards by:

- setting New Zealand safety and suitability standards;
- developing and implementing operational standards and guidance for industry;
- clarifying and interpreting standards and specifications;
- setting verification requirements;
- reviewing the effectiveness of standards.

6.39.2 Performance Monitoring

Monitoring for dairy industry performance encompasses:

- undertaking system performance audits to ensure the regulatory model is working as intended;
- monitoring and assessing recognised agencies' and accredited persons' performance (in conjunction with the accreditation body) by assessing a percentage of performance-based verification reports;
- providing technical clarification, technical assessments and regulatory compliance dispute resolution, and managing critical non-compliance;
- monitoring, reporting on and managing routine procedural failures in dairy processing premises and export non-conformances;
- contributing to industry forums and working groups such as the Dairy Product Safety Advisory Council, and liaising with overseas regulators on systems performance.

MPI will investigate cost recovery for responses and incidents that fall outside the scope of current cost recovery provisions as part of its overarching review of cost recovery.

6.39.3 The development and maintenance of market access and export standards

MPI develops and maintains market access and export standards by:

- negotiating technical market access and specifications for existing markets;
- developing, maintaining and evaluating export food standards and systems;
- reviewing industry export programmes;
- setting verification requirements for industry.

6.39.4 The dairy residue monitoring programme (National Chemical Contaminants Programme)

Independent service providers sample raw milk, colostrum and dairy products to confirm that residue or contaminant levels do not exceed acceptable limits for New Zealand or for export markets and report the results to MPI. The monitoring includes random monitoring and targeted surveillance of raw milk, dairy material and dairy products on farm, in bulk milk tanks, in milk tankers and at dairy premises as well as surveys (when there is little or no historical data).

The key outputs of this service are:

- an assurance that not less than 99 percent of raw milk conforms to New Zealand and international standards at the farm gate;
- confirmation that the regulatory framework delivers dairy products that are safe and accurately represented;
- confirmation of the accuracy of attestations provided to other competent authorities;
- confirmation that Registered Manufacturing Programme sampling and testing plans and procedures are appropriate, reliable and capable of identifying non-conformances;
- investigation of unfavourable findings to ensure that controls remain effective and that emerging hazards are identified and appropriate regulatory measures are applied.

The National Chemical Contaminants Programme includes the independent verification programme, which verifies the accuracy of commercial testing of exported products for food safety, wholesomeness and standards of identity.

6.41 APPENDIX 5 – APA NON-DAIRY – EXISTING AND PROPOSED FEES (NON-DAIRY) UNDER ANIMAL PRODUCTS ACT 1999

Fees are shown as GST exclusive.

Shaded columns and headers are for referencing and commentary purposes. Light grey shaded content is for new proposals. Additional line spacing and column/row lines have been added for readability.

Animal Products (Fees, Charges, and Levies) Regulations 2007

Schedule 1 – Fees and charges Part 1 – Schedule of fees

		Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
67 68 69	1	Application under section 20 for registration of risk management programme	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
70 71 72	2	Application under section 25 for agreement to amendment of risk management programme	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
73 74 75	3	Fee in relation to update of risk management programme under section 26	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$77.50, plus \$155 per hour after the first half hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#12 Common#1 Common#4

		Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
76 77 78	4	Application under section 34 for registration of food safety programme as risk management programme	\$88.89 plus assessment charge on hourly basis specified in Part 2 in respect of assessing of conditions	 \$102.27, plus \$102.27 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
79 80 81	5	Application under section 54 for registration as exporter	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
82 83 84	6	Application for approval of premises for export of products where required under export requirements	\$122.00 per hour in considering application, but excluding the first hour	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
85 86 87	7	Annual exporter registration fee under section 57	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
88 89 90	8	Application under section 65G for listing as a game estate	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
91 92 93	9	Annual listing fee under section 65L	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4

		Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
94 95 96	10	Application under section 75 for listing as homekill or recreational catch service provider	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
97 98 99	11	Annual listing fee under section 77	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
100 101 102	12	Application under section 102 for recognition or accreditation	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
103 104 105	13	Annual recognition or accreditation fee under section 108	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
106 107 108	14	Application for provision under section 111 of substituted notice of recognition or accreditation	\$35.56	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
109 110 111	15	Issue of official assurance under section 61	\$36.00	 \$32.00, plus \$155 per hour after the 15 minutes, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#11 Common#4

		Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
112 113 114	16	Reissue of official assurance under section 64(2) if replacement insurance demanded by importing country	\$366.22 per replacement certificate plus assessment charge on hourly basis specified in Part 2 for any hours exceeding 3 hours to a maximum of \$889, plus disbursements at cost	 \$465.00, plus \$155 per hour after the first three hours, in 15-minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#10 Common#4
115	17	Issue, on request, of statement of New Zealand standard under section 83	\$22.22	\$32.00	Updated rate
116 117 118	18	Registration of transport operator, vehicle docking facility operator, or wharf operator under notice issued under section 40	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
119 120 121	20	Application to list animal material depot as required under notice issued under section 167 and renewal of listing	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
122 123 124	21	Application for issue or revocation of relay permit for bivalve molluscan shellfish issued under Animal Products (Regulated Control Scheme – Bivalve Molluscan Shellfish) Regulations 2006	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
125 126 127	22	Application for registration as bivalve molluscan shellfish harvest operator under Animal Products (Regulated Control Scheme – Bivalve Molluscan Shellfish) Regulations 2006	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4

		Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
128 129 130	23	Annual bivalve molluscan shellfish harvest operator fee	\$122.00	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
131 132 133	24	Application to list or renew listing as transport operators, sorting shed operators, or depot operators required by notice made under Animal Products (Regulated Control Scheme – Bivalve Molluscan Shellfish) Regulations 2006	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
134 135 136	26	Application to register a limited processing vessel	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
137 138 139	27	Annual limited processing vessel registering fee	\$122.00	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
140 141 142	28	Application for approval of MAF Devices (brands/seals) made under Animal Products (Export Requirements for Branding, Marking and Security Devices) Notice 2006 made under section 67	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
143 144 145	29	Application for recognition or accreditation under section 100	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4

		Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
146 147 148	30	Application to be certified as either a certified supplier (wild animals) or a certified game estate supplier under Animal Products (Specifications for Products Intended for Human Consumption) Notice 2004	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
149 150 151	31	Application for listing as further (pet food) processor under Animal Products (Specifications for Products Intended for Animal Consumption) Notice 2006	\$122.00 plus assessment charge on hourly basis specified in Part 2	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#1 Common#4
152 153 154		Application to change a recognised agency on a risk management plan		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#6 Common#4
155 156 157		Application to list as an approved halal premises under clause 10 (1) of the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4
158 159 160		Issue of Official Assurance		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#10 Common#4
161 162 163		Application to list as an approved halal organisations under clause 10 (4) of the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4

	Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
164 165 166	Audit and inspection of approved halal organisations, halal assessment and approval personnel and issuing officers under clause		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4
167 168 169	Application for approving, renewing or revoking an issuing officers approval under clause 12 (1) (c) and (d) of the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4
170 171 172	Issue of halal official assurances or halal attestations on a sanitary official assurance for product to be exported to any one or more of the markets under clause 13 of the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4
173 174 175	Application for listing as a halal assessment and approval personnel and issuing officers; under clause 15 (4) of the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4
176 177 178	Application to list as a competent halal slaughter person under clause 21 (3) of the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013.		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#7 Common#4
179 180 181	Applications for re-certification as either a certified supplier (wild animals) or a certified game estate supplier under Animal Products (Specifications for Products Intended for Human Consumption) Notice 2013.		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#8 Common#4

	Matter in respect of which fee payable under Animal Products Act 1999	Fee	Proposed Fee	Comment
182 183 184	Applications to re-list as a further pet food processor under clause 69E of the Animal Products (Specifications for Product Intended for Animal Consumption) Notice 2014.		 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#19 Common#4
185 186 187	Inspection and audit under the Animal Products Act 1999		 \$155.00, plus \$155 per hour after the first hour, in 15-minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#12 Common#4
188 189 190	 Performance of a function, power or duty that is: required to be undertaken under the relevant Act, including subsidiary regulations and notices; not prescribed elsewhere in the relevant cost recovery regulations. 		 \$155.00, plus \$155 per hour after the first hour, in 15-minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Updated rate Common#4
191 192 193	Application for approval of a maintenance compound(s)		 \$77.50, plus \$155 per hour after the first half hour, in 15-minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	APA#13 Common#4

Part 2 – Assessment charges on hourly basis

		Where Part 1 specifies an assessment charge on an hourly basis that charge is to be determined as follows for each hour (or final part-hour) beyond the first hour spent on assessing the matter concerned:			
	Categ	gory	Fee	Proposed Fee or charge	Comment
194 195 196	(a)	For each hour (excluding final part-hour) spent by an officer or employee of the Ministry For each 15-minute block in final part-hour	122.00 30.50	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#4
197 198 199	(b)	For each hour (excluding final part-hour) spent by a person engaged by the Ministry to assess the matter concerned who is not an officer or employee of the Ministry For each 15-minute block in final part-hour	133.33 33.33	 \$155.00, plus \$155 per hour after the first hour, in 15- minute increments, plus actual and reasonable costs Payable by the applicant on application and any remainder payable within 1 month. 	Common#4

Part 3 – Costs incurred by Ministry at request of operator, etc

_	Current basis	Proposed basis	Comment:
200	 Actual and reasonable expenses incurred by an officer or employee of the Ministry may be recovered by the Ministry where those expenses arise from: (a) a request by the operator of a risk management programme, or other processor; or (b) an act or omission of an operator or processor. 	 Actual and reasonable costs incurred by an officer or employee of the Ministry may be recovered when they arise from: a request by the operator of a risk management programme, or other processor; an act or omission of an operator or processor. Costs would include, but not be limited to, costs such as external review; expert review; notification; product testing; travel and accommodation as well as disbursements such as photocopying, printing and stationery, phone, fax, video conferencing, postage and courier. 	Common#4

Part 4 – Travel costs

	Current basis	Proposed basis	Comment:
201	Where travel of a Ministry officer or employee is required for any of the matters specified in Parts 1, 2, 3, 7, and 8, an additional amount of \$0.69 per kilometre travelled by the officer or employee is payable in addition to the relevant fee or charge.	Rate published by the per km charge as promulgated from time to time by the Commissioner of Inland Revenue under section DE12(3) of the Income Tax Act 2007.	Common#2

Part 5 – Cost of other work-related allowances

	Current basis	Proposed basis	Comment:
202	Additional amounts are payable in respect of the actual and reasonable cost to the Ministry of work-related allowances paid to Ministry officers and employees where those are fairly attributable to any of the matters specified in Parts 1, 2, 3, 7, and 8. Without limiting the generality of what constitutes a work-related allowance, these include matters such as meal allowances, clothing and laundry allowances, and field, standby, and isolation allowances.	Actual and reasonable costs associated with the activity being undertaken.	Common#4

	Curr	rent basis	Proposed basis	Comment:
203	1	For industry users that access the Ministry's electronic certification system, charges based on the following formula are payable in respect of each database request and each second of time spent on the server:		No changes proposed
		(cost per request + cost per second) x appropriate percentage		
		 where – cost per request is the amount fixed from time to time by the Director-General by notice under section 167(1)(ma) of the Animal Products Act 1999 for each database request, having regard to clause 4 cost per second is the amount fixed from time to time by the Director-General by notice under section 167(1)(ma) of the Animal Products Act 1999 for each second of time on the server, having regard to clause 4 appropriate percentage is – (b) for industry users of a class for which recognised agency use of the electronic certification system is not required, 55%: (d) for all other industry users, 100%. 		
	4	In setting any cost per request or cost per second , the aim is for these costs to reflect usage of the electronic certification system for the relevant year or other period, with regular updating if appropriate.		No changes proposed
	5	This Part applies to all users of the electronic certification system.		No changes proposed

Part 6 – Charges for use of electronic certification system

Part 7 – Verification charges

	Cur	rrent	Proposed charges	Comment:
	Notes			
	1	The charges set out in this Part apply where any verification function under the Animal Products Act 1999 is carried out by an officer or employee of the Authority.		
	2	The charges set out in this Part are exclusive of goods and services tax, and goods and services tax on these charges will be added to the total invoice.		
	3	In this Part, –		
		after-hours callout charges refer to charges payable for hours where a veterinary or non- veterinary verifier performs verification functions at any place or premises outside normal agreed hours of work, and are chargeable for those hours in substitution for any establishment or circuit charges		
		Authority means the New Zealand Food Safety Authority		
		breakfast shift refers to the situation where the verification functions carried out by a verifier in any day are commenced before 6 am		
204		circuit charges refer to charges payable in respect of any place or premises where the verification functions are performed by Authority verifiers who are not permanently or semi-permanently based at the place or premises		APA#22 MPI proposes to enable Verification Services to recover the costs of non-verification functions and services it provides to operators.
		disestablishment charges means the charges payable in respect of the disestablishment of the position of a veterinary verifier due to the closure of an operator's premises or the reduction of operations at those premises		
		double time refers to overtime hours worked by a verifier for which the verifier is entitled, by his or her employment contract, to double time rates		
		establishment charges refer to charges payable in respect of any place or premises where the verification functions are performed by Authority verifiers who are permanently or semi-permanently based at the place or premises		
205		non-veterinary verifier means a verifier who is not a veterinarian registered under the Veterinarians Act 2005		APA#22 MPI proposes to remove the differentiation in the circuit charging regime between veterinarian and non- veterinarian verifiers.

	Cur	rent	Proposed charges	Comment:
		 penal rate 0.5 means the rate per hour of the first 3 hours of penal time worked by an employee during the period between— (a) midnight at the end of Friday; and (b) midday Saturday 		
		penal rate 1.0 means the rate for every hour of penal time worked by an employee other than hours to which penal rate 0.5 applies		
206		Penal rate 2.0 means the rate for every hour of penal time worked by an employee other than hours to which penal rate 0.5 and 1.0 applies		APA#23 MPI proposes to create a new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for veterinary verifier and supervising veterinary verifier.
207		penal time refers to hours worked by a verifier for which the verifier is entitled, by his or her contract of employment, to penal rates, being hours (other than overtime) worked within a 40-hour week from Monday to Sunday		APA#23 MPI proposes to amend the definition of penal time to refer to Monday to Sunday instead of the current Saturday, Sunday or statutory holidays.
		reserve rate refers to the rate for hours worked by a reserve verifier		
		reserve verifier means a temporary veterinary verifier or supervising veterinary verifier who undertakes the work of an establishment verifier while that verifier is on annual leave or is otherwise absent on a temporary basis		
		shift rates refers to the rates applicable to the case where a verifier is entitled, by his or her employment contract, to extra remunerations for working shifts		
208		supervising veterinary verifier means a veterinary verifier who has prime responsibility for the verification functions at a place or premises		APA#22 MPI proposes to remove the differentiation in the circuit charging regime between veterinarian and non-veterinarian verifiers.
		time and a half , or 1 ¹ / ₂ time , refers to overtime hours worked by a verifier for which the verifier is entitled, by his or her employment contract, to time and a half rates		
209		veterinary verifier means a verifier who is a veterinarian registered under the Veterinarians Act 2005.		APA#22 MPI proposes to remove the differentiation in the circuit charging regime between veterinarian and non-veterinarian verifiers.

		Current basis	Current fee	Proposed fee or charge	Comment:
210	1	Establishment charge			
	Α	Basic hourly charge on export and game sectors			
211		For each hour normal time (but not penal time hours or 1 ¹ / ₂ or double time hours) spent by a verifier in verification functions	\$41.04	\$44.90	APA#18 Establish a combined basic charge rate for circuit and establishment.
	В	Hourly charges for verifiers			APA#18
212	(1)	Verifier			Remove the differentiation in the circuit charging regime between veterinarian and non-veterinarian verifiers.
213 214 215		 (a) non-shift rates – per hour per hour at 1½ time per hour at double time 	\$68.12 \$82.61 \$110.15	\$70.30 \$105.50 \$140.60	APA#23 Create new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for veterinary verifier and supervising veterinary verifier.
		(b) shift rates	The relevant rate specified in paragraph (a), plus an additional rate of –		
216			(i) \$30.00 per shift per verifier for evening shift	\$41.00	
217			(ii) \$41.00 per shift per verifier for night shift	\$41.00	

		Current basis	Current fee	Proposed fee or charge	Comment:
218		(c) penal rates	The relevant rate specified in paragraph (a), plus an additional rate of – (i) \$27.54 per hour per verifier for penal time worked at penal rate 0.5	\$35.20	APA#23 Create a new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for veterinary verifier and supervising veterinary verifier.
219			 (ii) \$55.07 per hour per verifier for penal time worked at penal rate 1.0 	\$70.30	
220			(iii) Penal time worked at penal rate 2.0	\$140.60	APA#23 Create new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for veterinary verifier and supervising veterinary verifier.
221		(d) reserve rate	\$55.07 per hour for each hour worked by a reserve verifier	\$70.30	
222 223 224	(2)	Supervising verifier – (a) non-shift rates – per hour per hour at 1½ time per hour at double time (b) shift rates	\$72.50 \$89.18 \$118.91 The relevant rate specified	\$75.10 \$112.60 \$150.20	APA#18
225			in paragraph (a), plus an additional rate of – (i) \$30.00 per shift per verifier for evening shift	\$41.00	
226			(ii) \$41.00 per shift per verifier for night shift	\$41.00	

		Current basis	Current fee	Proposed fee or charge	Comment:
227		(c) penal rates	The relevant rate specified in paragraph (a), plus an additional rate of – (i) \$29.73 per hour per verifier for penal time worked at penal rate 0.5	\$37.60	APA#23 Create new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for veterinary verifier and supervising veterinary verifier.
228			 (ii) \$59.46 per hour per verifier for penal time worked at penal rate 1.0 	\$75.10	
229			(iii) Penal time worked at penal rate 2.0	\$150.20	
230		(d) reserve rate	\$59.46 per hour for each hour worked by a reserve verifier	\$75.10	
	2	Circuit charge			
	А	Basic hourly charge on primary processors who slaughter or dress animals other than fish			
231		Charge for each hour spent by a verifier in verification function for animals other than fish	\$20.97 per hour	\$44.90	APA#18 Establish a combined basic charge rate for circuit and establishment.
	В	Basic hourly charge on secondary processors (other than processors of fish and operators of coolstores or other storage premises)			
232		Charge for each hour spent by a verifier in verification function	\$20.97 per hour	\$44.90	
	С	Annual charge for coolstores or other storage premises, and for processors of fish (to be pro-rated on a monthly basis where verification contract for less than a full year)			APA#21 Annual charge for the coolstores, dry stores, shellfish and wetfish sectors removed from Part 7 of the Animal
233		(a) coolstores or other storage premises, per coolstore or other	\$1,100 per annum		Products (Fees, Charges, and Levies) Regulations 2007. These sectors would
234		premises(b) primary processing (including on a fishing vessel) of fish other than bivalve molluscan shellfish	\$549.00 per annum		instead be invoiced at the basic rate instead.
235		(c) processors of bivalve molluscan shellfish	\$1,547.00		

		Current basis	Current fee	Proposed fee or charge	Comment:
236	D	Monthly charge for fishing vessels Charge per vessel (in addition to any relevant charge under item C)	\$20.35		
237	Е	Hourly charges for verifiers (for all verification activities)			APA#18
238 239 240 241 242	(1)	 Verifier – (a) Non-penal rates – per hour (excluding seafood and coolstore premises) per hour for seafood and coostore premises per hour at 1½ time per hour at double time (b) Penal rates – 	\$93.04 \$93.04 \$128.85 \$171.80 The relevant rate specified in paragraph (a), plus an additional rate of – (i) \$57.00 per hour per	\$120.10 \$120.10 \$180.10 \$240.10 \$60.10	APA#23 Create new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for
243			 verifier for penal time worked at penal rate 0.5 (ii) \$85.90 per hour per verifier for penal time worked at penal rate 1.0 (iii) Penal rate 2.0 	\$120.10	veterinary verifier and supervising veterinary verifier. New penal rate 2.0
	(2)	Veterinary verifier –			APA#22
245 246 247 248	(2)	 (a) Non-penal rates – per hour (excluding seafood and coolstore premises) per hour for seafood and coostore premises per hour at 1½ time per hour at double time 	\$93.04 \$93.04 \$128.85 \$171.80	\$120.10 \$120.10 \$180.10 \$240.10	Remove the differentiation in the circuit charging regime between veterinarian and non-veterinarian verifiers.

		Current basis	Current fee	Proposed fee or charge	Comment:
249		(b) Penal rates	The relevant rate specified in paragraph (a), plus an additional rate of – (i) \$57.00 per hour per verifier for penal time worked at penal rate 0.5	\$60.10	APA#23 Create a new penal rate (2.0 x regular hourly rate) and insert new penal rates into the relevant penal rates for veterinary verifier and supervising veterinary verifier.
			(ii) \$85.90 per hour per verifier for penal time worked at penal rate 1.0	\$120.10	
251			(iii) Penal rate 2.0	\$240.20	New penal rate 2.0
252 253	3 A	After-hours callout charge Minimum charge Minimum charge for any individual after-hours callout, however long	charge for 3 hours at the relevant rate under item B (plus flat rate \$8.70		No change proposed.
233			breakfast shift charge, if applicable)		
	В	Hourly charges for verifiers			
254 255		per hour	\$75.00 (plus flat rate \$8.70 breakfast shift charge, if applicable)	Relevant rate for MPI verifiers who attend, plus shift charge (if applicable)	
256 257		per hour at 1 ¹ / ₂ time	\$125.00 (plus flat rate \$8.70 breakfast shift charge, if applicable)	Relevant rate for MPI verifiers who attend, plus shift charge (if applicable)	
258 259		per hour at double time	\$150.00 (plus flat rate \$8.70 breakfast shift charge, if applicable)	Relevant rate for MPI verifiers who attend, plus shift charge (if applicable)	
	4 A	Disestablishment charges Where verifier employed by operator for less than 12 months Either –			

 the actual cost of transfer or relocation; or the actual cost of retraining; or the actual cost of the matters specified in paragraphs (a) and (b), if both are applicable; or the lesser of - (i) the actual cost of redundancy; or (ii) the amount derived by multiplying the total ordinary pay during the period employed by 0.04165 - in no case is the charge under paragraph (a), (b), (c), or (d) to eed \$55,000. 			No changes proposed.
ere verifier employed by operator for 12 months or more her –			
the actual cost of transfer or relocation; or the actual cost of retraining; or the actual cost of the matters specified in paragraphs (a) and (b), if both are applicable; or the lesser of – (i) the actual cost of redundancy; or (ii) the amount calculated using the following formula: $(a \times 0.08) + (a \times 0.04)(b - 1) + (a \times c \times 0.0333) + (da)$ where a is the verifier's total ordinary pay for the immediately preceding 12 months b is the lesser of 19 or the number of completed years of employment with the operator c is any completed months of employment in respect of an additional period of employment with the operator of less than 12 months d is – 0.10 if the period of employment completed is 1 year or more but no more than 3 years 0.20 if the period of employment completed is more than 3 years but not more than 5 years 0.29165 if the period of employment completed is more than 5 years			No changes proposed.
	er – the actual cost of transfer or relocation; or the actual cost of retraining; or the actual cost of retraining; or the actual cost of the matters specified in paragraphs (a) and (b), if both are applicable; or the lesser of – (i) the actual cost of redundancy; or (ii) the amount calculated using the following formula: (a x 0.08) + (a x 0.04)(b – 1) + (a x c x 0.0333) + (da) where a is the verifier's total ordinary pay for the immediately preceding 12 months b is the lesser of 19 or the number of completed years of employment with the operator c is any completed months of employment in respect of an additional period of employment with the operator of less than 12 months d is – 0.10 if the period of employment completed is 1 year or more but no more than 3 years 0.20 if the period of employment completed is more than 3 years but not more than 5 years 0.29165 if the period of employment completed is more	$\frac{er}{2}$ the actual cost of transfer or relocation; or the actual cost of retraining; or the actual cost of the matters specified in paragraphs (a) and (b), if both are applicable; or the lesser of - (i) the actual cost of redundancy; or (ii) the amount calculated using the following formula: (a x 0.08) + (a x 0.04)(b - 1) + (a x c x 0.0333) + (da) where a is the verifier's total ordinary pay for the immediately preceding 12 months b is the lesser of 19 or the number of completed years of employment with the operator c is any completed months of employment in respect of an additional period of employment with the operator of less than 12 months d is - 0.10 if the period of employment completed is 1 year or more but no more than 3 years 0.20 if the period of employment completed is more than 3 years but not more than 5 years 0.29165 if the period of employment completed is more than 5 years n no case is the charge under paragraph (a), (b), (c), or (d) to	r =

	Current basis	Current fee	Proposed fee or charge	Comment:
272 273			Establishment charges Establishing a full-time Verification Services presence at an establishment. Recoverable costs (on an actual and reasonable basis) include, but are not limited to, the following: (a) capital items, which include: (i) computer terminals, monitors and printers; (ii) office furniture and storage; (iii) phones; (iv) technical equipment. (b) expenses, which include: (i) recruitment; (ii) costs associated with transfer or relocation; (iii) induction and training, including salary; (iv) new health and safety equipment;	
			(v) new folders, stationery and lockable cupboards;(vi) inspection stamps, and reject and	
			hold tags.	

	Current basis	Charge (\$)	Proposed basis and charge:	Comment:
	Unit charges payable for each relevant unit to be exported			
	If an animal is a zoo animal and comes within the description of another animal, only the unit charge for the animal as a zoo animal is payable.			
274 275	Cats and dogs (including semen)(per animal or straw)	33.33	Per animal or semen consignment \$104.94	APA#2 Change the cats and dogs unit fee to per animal or semen straw.
276	Equine animals (per animal)	33.33	\$29.63	
277	Equine semen (per straw)	1.51	\$1.02	
278	Livestock (only bovine, caprine, corvine, ovine, and porcine)	3.69	\$3.85	
279	Bovine semen (per straw)	0.06	\$0.06	APA#4 APA#2 Cap per animal charge on livestock export consignments to a maximum of 5,000 animals.
280	Caprine and ovine semen (per straw)	0.37	\$0.06	APA#4
281	Cervine semen (per straw)	2.96	\$0.06	APA#4
282	Embryos and ova (only equine, bovine, caprine, corvine, ovine) (per embryo or ovum)	2.96	\$0.06	APA#4 Remove equine embryos and ova from this category.
283	Day-old chicks and hatching eggs (only poultry and ducklings) (per chick or egg)	0.0023	\$0.01	
284	Bees packages (excluding queens and bumble bees) (per kilogram)	0.35	\$0.04	APA#2
285 286	Queen bees and bumble bees (other than packages) (per bee)	0.23	Queen bee (including a small number of attendant bees) or bumble bees (per queen or bumble bee) \$0.31	APA#2 Amend the 'queen bees and bumbles bees (other than packages) (per bee)' category.
287	Ferrets (per animal)	1.87	\$1.32	
288	Lamoids (per animal)	29.14	\$50.78	

Part 8 – Unit charges, hourly rates, and callout charges in respect of export of live animals and animal germplasm

138 • Consultation Paper on Proposed Revisions to the Cost Recovery Regime

		Current basis	Charge (\$)	Proposed basis and charge:	Comment:
289		Birds (other than wild caught finches and wild caught rosellas) (per bird)	23.87	\$38.00	APA#2 Cap per bird (other than wild-caught finches and wild-caught rosellas) charge on consignments to a maximum of 30 birds.
290		Finches (wild caught) and rosellas (wild caught) (per bird)	0.26	\$0.27	
291		Zoo animals (per animal)	33.33	\$104.94	
292 293		Other animals and animal germplasm not specified above (per animal, egg, or straw)	8.80	Other animals and animals germplasm not specified (per consignment). \$104.94	APA#2 Amend the 'other animals and animals' germplasm not specified (per animal, egg or straw)' category.
	Hou	rly rates			
294 295 296	(1)	Hourly rate for recognised persons who are employees of the Ministry undertaking specialist functions and activities necessary for the export of live animals or germplasm:(a) for each complete hour(b) for each 15-minute block in a part-hour	88.87 22.22	 Hourly rate for persons who are employees of the Ministry undertaking specialist functions and activities necessary for the export of live animals or germplasm: \$186.30, plus \$186.30 per hour after the first hour, charged in 15-minute increments 	APA#3 Delete the word 'recognised' from 'recognised persons'. APA#4 APA#5
297 298	(2)	 Hourly rate for services undertaken by an employee of the Ministry, on behalf of an exporter, to negotiate with the importing country alternative measures for meeting access requirements for overseas markets: (a) for each complete hour (b) for each 15-minute block in a part-hour 	121.98 30.50	 \$186.30, plus \$186.30 per hour after the first hour, charged in 15-minute increments 	APA#4 APA#5 One-hour minimum charge, with additional time after one hour chargeable in 15- minute blocks.
299 300	(3)	Hourly rate for services undertaken by an employee of the Ministry, on behalf of an exporter, to negotiate new access requirements for overseas markets (except for exporters of cats and dogs)(a) for each complete hour(b) for each 15-minute block in a part-hour	121.98 30.50		APA#1 Recover the costs of negotiating and maintaining market access as part of unit fees rather than hourly rate fees.

		Current basis	Charge (\$)	Proposed basis and charge:	Comment:
	Callo unde outsi	out charges out charges for recognised persons who are employees of the Ministry entaking specialist functions and activities at any place or premises ide normal agreed hours of work and necessary for the export of live hals or germplasm			
301	(a)	where an employee is entitled, by his or her contract of employment, to time and a half rates	112.92 per hour or part of an hour	\$252.17 per hour or part of an hour	Updated rate.
302	(b)	where an employee is entitled, by his or her contract of employment, to double time rates	136.97 per hour or part of an hour	\$318.04 per hour or part of an hour	Updated rate.
303 304	(c)	where an employee works on a public holiday within the meaning of the Holidays Act 2003	384.62 per day or part of a day, plus 136.97 for each hour or part of an hour worked	\$845.13 per day or part of a day, plus \$211.28 per hour or part of an hour	Updated rates.

Schedule 2 – Levies

- 1. The levies set out in this schedule are payable by
 - (a) operators of risk management programmes in respect of operations under the programme:
 - (b) operators of hides and skins export approved premises:
 - (c) operators of fishing vessels who are operating under
 - (i) a risk management programme and who undertake primary processing of fish and bivalve molluscan shellfish; or
 - (ii) the regulated control scheme set out in the Animal Products (Regulated Control Scheme Limited Processing Fishing Vessels) Regulations 2001
- 2. The levies set out in this schedule are payable irrespective of who performs any verification or other function in relation to the processing operations.
- 3. The levies per head set out in clause 1 are exclusive of goods and services tax, and goods and services tax on those levies will be added to the total invoice.

	Cur	rent basis			Proposed basis and charge:	Comment:
305	1	Levies per head where animals slaughtered and dressed The following levies are payable by the operators (not being homekill or recreational catch service providers) of premises or places where the animals specified are slaughtered and dressed, on the basis of the number of animals slaughtered and dressed:				The Meat Industry Association (MIA) has provisionally suggested (prior to seeing the proposed schedule of fees below) that any revised levy could include a further Industry Innovation Fund component of up to 1.5c per lamb equivalent for lambs, sheep, bobby calves and cattle, additional to the 1c per lamb equivalent that is presently used for research supported by that Fund. The 1.5c per lamb equivalent would be additional to the base levy proposed. Rates based on these proposals are shown below. MIA and MPI are seeking feedback (concept and level) on this proposal as part of the overall consultation process.
			Operators that process wholly or partly for export	Operators that process only for consumption within New Zealand	Process wholly or partly for export ¹ / Process only for consumption within New Zealand*	
306 307		Lambs, bobby calves, goats	\$0.10 per head	\$0.03 per head	0.12^1 per head 0.04^* per head	\$0.135 ¹ (excluding goats) with MIA levy
308 309		Sheep	\$0.11 per head	\$0.03 per head	\$0.14 ¹ per head \$0.04* per head	\$0.157 ¹ with MIA levy
310 311		Pigs	\$0.24 per head	\$0.08 per head	\$0.31 ¹ per head \$0.09* per head	As proposed by MPI

	Cur	rrent basis			Proposed basis and charge:	Comment:
312 313		Cattle, horses	\$0.76 per head	\$0.21 per head	\$0.86 ¹ per head \$0.25* per head	\$0.974 ¹ with MIA levy
314 315		Deer	\$0.86 per head	\$0.10 per head	\$1.57 ¹ per head \$0.19* per head	As proposed by MPI
316 317		Ostriches, emus	\$6.54 per head	\$1.02 per head	22.00^{1} per head 3.50* per head	As proposed by MPI
318 319		Poultry	\$0.004399 per bird	\$0.00255 per bird	\$0.061338 ¹ per bird \$0.003925* per bird	As proposed by MPI
320 321		Other species (other than fish)	\$0.20 per head	\$0.20 per head	\$0.27 ¹ per head \$0.27* per head	As proposed by MPI
	2	Annual levies for fish The following levies are payable on the basis of greenweight tonnage of fish or bivalve molluscan shellfish processed on the fishing vessel:				
322		(a) primary processors of fish other than bivalve molluscan shellfish		\$0.42 per tonne of fish (a) processed on a fishing vessel that are – (i) filleted at sea for consumption in New Zealand; or (ii) otherwise processed at sea for consumption in New Zealand and that are not delivered to an onshore primary processor (except for the purposes of storage or transport); or	 \$0.20 per tonne of fish (a) processed on a fishing vessel that are – (iii) filleted at sea for consumption in New Zealand; or (iv) otherwise processed at sea for consumption in New Zealand and that are not delivered to an onshore primary processor (except for the purposes of storage or transport); or (b) processed by an onshore processor except for fish that are – (c) filleted at sea for consumption in New Zealand; or otherwise processed at sea for consumption in New Zealand; or otherwise processed at sea for consumption in New Zealand and that are only transported or stored by the onshore processor; or 	

	Current basis	Proposed basis and charge:	Comment:	
		 (b) processed by an onshore processor except for fish that are – (i) filleted at sea for consumption in New Zealand; or (ii) otherwise processed at sea for consumption in New Zealand and that are only transported or stored by the onshore processor; or 		
323		 \$0.82 per tonne of fish (a) processed on a fishing vessel that are – (i) filleted at sea for export; or (ii) otherwise processed at sea for the purposes of export and are not delivered to an onshore primary processor (except for the purposes of storage or transport); or (b) processed by an onshore processor 	 \$0.50 per tonne of fish (a) processed on a fishing vessel that are – (iii) filleted at sea for export; or (iv) otherwise processed at sea for the purposes of export and are not delivered to an onshore primary processor (except for the purposes of storage or transport); or (b) processed by an onshore processor except for fish that are – (iii) filleted at sea for consumption in New Zealand; or otherwise processed at sea for the purposes of export and that are only transported or stored by the onshore processor 	

	Cur	rent basis			Proposed basis and charge:	Comment:
				except for fish that are – (i) filleted at sea for consumption in New Zealand; or (ii) otherwise processed at sea for the purposes of export and that are only transported or stored by the onshore processor		
324		(b) primary processors of bivalve molluscan shellfish		\$3.88 per tonne of bivalve molluscan shellfish processed (if an operator processes only for consumption in New Zealand); or	\$1.50 per tonne of bivalve molluscan shellfish processed (if an operator processes only for consumption in New Zealand); or	
325				\$5.65 per tonne of bivalve molluscan shellfish processed (if an operator processes wholly or partly for export)	\$2.90 per tonne of bivalve molluscan shellfish processed (if an operator processes wholly or partly for export)	
326	3	Annual levy for coolstores and other storage premises Operator of a coolstore or other storage premises, per coolstore or other premises		\$190 per annum	\$207.30 per annum	
	5	Annual levy for primary or secondary animal processing premises or places that do not include animal slaughter			Process wholly or partly for export / Process only for consumption within New Zealand	
327 328		(a) annual levy for bee products	\$258 per annum*	\$577.50 per annum ¹	\$471.80* per annum \$1005.70 ¹ per annum	

	Curre	nt basis			Proposed basis and charge:	Comment:
329	(b) annual levy for egg products	\$191 per annum for all processors		\$527.30 per annum for all processors	
330 331	(c) annual levy for animal feed products	\$326 per annum*	\$769 per annum ¹	\$684.10* per annum \$769.60 ¹ per annum	
332	(d) annual levy for dual operator butchers	\$222 per annum for all processors		\$256.50 per annum for all processors	
333 334	(e) annual levy for renderers	\$264 per annum*	\$1,252 per annum ¹	\$132.80* per annum \$559.70 ¹ per annum	
335	(f) annual levy for export of animal products – non-consumption	\$71.11 per annum for all processors		\$136.00 per annum for all processors	
336 337	(annual levy for primary or secondary processors (processing animal material or animal product not covered under paragraph (a) to (f))	\$848 per annum*	\$1,054 per annum ¹	\$710.10* per annum \$784.50 ¹ per annum	
	* Operators that process only for consumption within New Zealand ¹ Operators that process wholly or partly for export.					
338	Levy on listed, or re-listed, homekill and recreational catch service providers			\$100 per year on application for listing or re-listing.	APA#14 Annual levy for listed, or re-listed, homekill and recreational catch service providers under section 76 of the Animal Products Act 1999.	

9 Proposals that impact across multiple cost recovery regimes

9.1 BACKGROUND

The current structure of the Ministry is a result of the merger of different agencies that administered a range Acts that provide for cost recovery. Because of this there are differences in the approach to cost recovery between sectors.

Some cost recovery issues, or features of them, are common across the different cost recovery regimes. The Ministry is therefore proposing to amend multiple sets of regulations at the same time to standardise some approaches to cost recovery, and the language used to describe them.

As a means of seeking feedback from all affected sectors, these multi-regime issues have grouped for consultation purposes. Implementation for individual cost recovery regimes will be through the Regulations made under the authority of individual Acts.

9.2 POLICY PROPOSALS

Common#1 – Align hourly rate chargesCommon#2 – Use Inland Revenue Department vehicle mileage rates

Common#3 – Recover costs for support staff involved in specialist services

Common#4 – Recover other costs incurred by MPI

Common#5 – Charge for performance of function, power or duty under the Act, Regulations and Notices not prescribed elsewhere

Common#6 – Correct use of the term 'levy'

Common#7 – Update references to recognised persons and agencies

Common#8 – Align veterinary professional rates across biosecurity and food regulations

9.3 COMMON#1 – ALIGN HOURLY RATE CHARGES

9.3.1 Background

The food safety cost recovery regulations prescribe hourly rate charges using a number of different approaches, for example:

- Animal Products (Fees, Charges, and Levies) Regulations one hour of time, with time thereafter charged on the basis of an assessment charge at hourly increments until the last half hour, which is done in 15 minute increments;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007 similar approach, but prescribed in a different manner;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002 different approach;
- Animal Welfare Export Certificate Regulations 1999 different approach.

9.3.2 Regimes affected by this proposal

This change would apply to the following regulations:

- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

9.3.3 Problem definition

The different hourly rate charging approaches under each set of regulations adds complexity for staff performing similar functions under the different Acts as they may be required to follow different administrative processes for charging for services under each Act.

Options considered

The Ministry considered two options:

- Option 1 maintain the status quo (inconsistent wording across multiple regulations).
- Option 2 adopt a common approach across regulations, to the extent possible.

MPI's preferred approach is to establish a common approach across regulations. This will help to ensure consistency (and thereby promote efficiency) for staff performing similar functions under the different Acts.

The majority of cost-recoverable activity falls under the Animal Products Act 1999. Extending the approach prescribed in Part 1 and Part 2 of Schedule 1, of the Animal Products (Fees, Charges, and Levies) Regulations 2007 to regulations under other Acts is considered the most appropriate approach to take. A minimum charge of one hour also allows for the administrative costs associated with invoicing and collection.

9.3.4 Proposed alignment of hourly rate charging approach in keeping with the animal products fees

All time spent by an officer or employee of the Ministry would be chargeable at:

- a minimum charge of one hour, at the appropriate rate for the activity;
- an hourly rate, charged in 15-minute increments, for any time in excess of the first hour.

The Ministry proposes to apply this approach to the following regulations, with any necessary modifications:

- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

9.3.5 Questions for consideration

Question 9.3

- 1) Do you support the adoption of a common approach for hourly rate charging under the various food sector cost recovery regimes?
- 2) If not, what is your preferred approach for each of the food sector cost recovery regimes, and what are your reasons for this preference?

9.4 COMMON#2 – USE INLAND REVENUE DEPARTMENT VEHICLE MILEAGE RATES

9.4.1 Background

The Ministry recovers vehicle costs using mileage rates prescribed in the regulations for each regime. A number of different rates are currently in force, and these rates can quickly become out of date.

Similarly, the various regulations prescribe the bases for recovery of other costs incurred by the Ministry when delivering services to users.

The Inland Revenue Department (IRD) collects data on the costs of operating a motor vehicle, and the Commissioner promulgates a standard vehicle mileage rate under section DE12(3) of the Income Tax Act 2007.

The Ministry proposes to remove 'static' references in the current regulations and adopt the periodic rate promulgated by the Commissioner of Inland Revenue.

9.4.2 Regimes affected by this proposal

This change would apply to the all cost recovery regulations:

- Biosecurity (Costs) Regulations 2010 veterinary inspectors only;
- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

9.4.3 Problem definition

The vehicle mileage rates are prescribed in various regulations and quickly become out of date. MPI's collective employment agreement with its verifiers and some other staff provides for charging at the rate published by the Commissioner of Inland Revenue under section DE 12 (3) of the Income Tax Act 2007. The current rate³⁴ is 0.77 cents per kilometre.

The difference in employment agreement rates and the regulated rates for mileage and other costs can also lead to a discrepancy in the costs the Ministry recovers from service users and the reimbursements made to Ministry staff for some activities.

9.4.4 Proposed change to a common approach for mileage rates and the recovery of any other travel costs

MPI proposes to amend various regulations to provide for cost recovery of motor vehicle costs at the rate promulgated from time to time by the Commissioner of Inland Revenue under section DE 12 (3) of the Income Tax Act 2007.

This proposal would apply to the travel costs for veterinary inspectors only in the Biosecurity (Costs) Regulations 2010.

This proposal will support efficiency and equity.

³⁴ http://www.ird.govt.nz/technical-tax/op-statements/os-review-milage-rate-2014.html

^{172 •} Consultation Paper on Proposed Revisions to the Cost Recovery Regime

9.4.5 Questions for consideration

Question 9.4

- 1) Do you agree with the proposal to harmonise vehicle mileage rates and other travel costs across the various cost recovery regimes?
- 2) Do you agree with the use of the mileage rate promulgated from time to time by the Commissioner of Inland Revenue under section DE12(3) of the Income Tax Act 2007?
- 3) If not, what is your preferred approach to mileage rates for each cost recovery regime, and what are your reasons for these preferences?

9.5 COMMON#3 – RECOVER COSTS FOR SUPPORT STAFF INVOLVED IN SPECIALIST SERVICES

9.5.1 Background

Support staff members within the Ministry perform essential but non-specialist services that support the delivery of specialist certification. This includes the maintenance and administration of registers and the preparation and filing of documents.

MPI is able to recover costs for these services, but no mechanism currently exists in the various regulations to do this.

9.5.2 Regimes affected by this proposal

This change would apply to the following regulations:

- Biosecurity (Costs) Regulations 2010;
- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

9.5.3 Problem definition

By way of example, as part of the process for issuing live animal and germplasm export certificates, MPI support staff prepare paper export certificates that are issued by recognised persons. This practice is more cost-effective than using specialist recognised persons, and allows recognised persons to focus on technical matters instead of administration.

Part 8 of the Animal Product (Fees, Charges, and Levies) Regulations 2007 does not include a provision for MPI to recover the costs of non-recognised persons involved in specialist functions and activities necessary for the export of live animals or germplasm. Consequently, MPI cannot fully recover the cost of these services.

This problem could be resolved by only using expert staff whose time can be cost-recovered for undertaking this work, but this is a very inefficient use of their time. Another option would be to build administration time into levies, but this does not apportion the costs as directly as a fee to that person or group who caused the costs to be incurred.

A similar problem exists for other cost recovery regimes.

9.5.4 Proposed charges for support staff involved in export certification

MPI proposes to create a new cost recovery item in each of the relevant regulations to allow MPI to recover for time spent by other employees undertaking functions and activities necessary for the production of certificates or provision of expert services.

9.5.5 Questions for consideration

Question 9.5

- 1) What is your preferred method for cost recovery of support staff time across the various cost recovery regimes?
- 2) If you prefer different methods for individual cost recovery regimes, what are these methods and what are your reasons for these preferences?

9.6 COMMON#4 – RECOVER OTHER COSTS INCURRED BY MPI

9.6.1 Background

Other costs include incidental and additional costs that the Ministry incurs during the delivery of services to users. These costs are often unpredictable and vary depending on the nature of the service provided.

These costs include categories such as external review, expert review, notification, product testing, travel and accommodation, as well as disbursements such as photocopying, printing and stationery, phone, fax, video conferencing, postage and courier charges.

9.6.2 Problem definition

Inconsistent regulatory approaches add administrative complexity, particularly for staff that work across multiple regimes.

9.6.3 Proposed charges for support staff involved in export certification

MPI proposes that actual and reasonable costs incurred by an officer or employee of the Ministry may be recovered when they arise from:

- a request by the operator of a risk management programme, or other processor;
- an act, or omission, of an operator or processor.

MPI proposes that recoverable costs include, but not be limited to, costs such as external review, expert review, notification, product testing, travel and accommodation, as well as disbursements such as photocopying, printing and stationery, phone, fax, video conferencing, postage and courier charges.

MPI proposes that a common approach for recovering other costs be applied to the following regulations, with any necessary modifications:

- Biosecurity (Costs) Regulations 2010;
- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

9.6.4 Questions for consideration

Question 9.6

What is your preferred approach for the recovery of incidental costs incurred by the Ministry for delivery of services to users for each cost recovery regime (or for all cost recovery regimes)?

9.7 COMMON#5 – CHARGE FOR PERFORMANCE OF FUNCTION, POWER OR DUTY UNDER THE ACT, REGULATIONS AND NOTICES NOT PRESCRIBED ELSEWHERE

9.7.1 Background

MPI provides a range of functions, powers and duties under various Acts, and subsidiary regulations and notices and standards. The various cost recovery regulations prescribe fees, charges and levies for specific functions, powers or duties under the relevant Act, regulations and notices.

Item 23 of the Schedule of the Biosecurity (Costs) Regulations 2010 enables MPI to recover the costs of performing a function, power, or duty—

- required to be undertaken under the Act or regulations made under the Act; and
- not prescribed elsewhere in the Schedule.

The item is payable as an hourly rate for each adviser involved and is payable by the person whose actions resulted in the specific function, power or duty being required.

The Ministry is proposing to adopt this approach for other cost recovery regimes.

9.7.2 Problem definition

The Ministry currently cannot charge for the exercise of functions, powers or duties under Acts, regulations and notices unless they are prescribed for that regime.

It is not practical or possible to specify all of MPI's functions, powers or duties under all Acts and subsidiary regulations and notices, or the associated fees or charges for them, in an exhaustive manner. There are two main reasons:

- The Ministry was not aware of the function, power or duty when the regulations were promulgated.
- The function, power or duty under the Acts, and subsidiary regulations and notices is new. For example, halal-related services were not included in the Animal Product (Fees, Charges, and Levies) Regulations 2007, and were subsequently added by the Animal Products (Overseas Market Access Requirements for Halal Assurances) Notice 2013.

MPI's inability to recover costs for the exercise of functions, powers or duties under the Acts and subsidiary regulations and notices is causing it to under-recover the cost of delivering these services.

9.7.3 Proposed fees for performance of function, power or duty under the Act, Regulations and Notices not prescribed elsewhere

The Ministry proposes to include cost recovery for performance of a function, power or duty that is:

- required to be undertaken under the relevant Act, including subsidiary regulations and notices;
- not prescribed elsewhere in the relevant cost recovery regulations.

The hourly rate would be the relevant rate for other services provided under the empowering Act. MPI proposes that this approach be applied to the following regulations, with any necessary modifications:

- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

The item would be payable by the person whose actions resulted in the specific function, power or duty being required.

This proposal would support equitable cost recovery and efficient service delivery.

9.7.4 Questions for consideration

Question 9.7

What is your preferred method of cost recovery for time spent performing functions, powers or duties not specified elsewhere for each cost recovery regime (or for all cost recovery regimes)?

9.8 COMMON#6 – CORRECT USE OF THE TERM 'LEVY'

9.8.1 Background

MPI imposes levies on some products to fund industry good services. For historic reasons, when some cost recovery regulations were created, certain charges (industry goods) were described in regulations as 'standard' charges, when from a legal perspective these are actually levies.

9.8.2 Regimes affected by this proposal

This change would affect the:

- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Wine Regulations 2006.

9.8.3 Problem definition

The regulations inappropriately describe certain cost recovery items as 'fees' and 'charges' when, in law, they are 'levies'.

The options are:

• Option 1: maintain the status quo;

• Option 2: update the descriptions.

The Ministry's preferred approach is to update the descriptions to remove ambiguity and clarify the application of the various types of charges.

9.8.4 Proposed re-categorisation of fixed fees as levies

MPI proposes to change the terminology used for items recovering industry good costs in the various regulations from 'fees' or 'charges' to the legally correct term 'levies'. This proposal involves no changes to fees.

9.8.5 Questions for consideration

Question 9.8

Do you have any concerns about the proposed clarification of use of the term 'levy'?

9.9 COMMON#7 – UPDATE REFERENCES TO RECOGNISED PERSONS AND AGENCIES

9.9.1 Background

The Agricultural Compounds and Veterinary Medicines Act 1997, Animal Products Act 1999, and Wine Act 2003 have been amended since the relevant cost recovery regulations were last reviewed.

9.9.2 Regimes affected by this proposal

This change would affect the:

- Animal Products (Fees, Charges, and Levies) Regulations 2007;
- Animal Products (Dairy Industry Fees and Charges) Regulations 2007;
- Agricultural Compounds and Veterinary Medicines (Fees and Charges) Regulations 2002;
- Animal Welfare Export Certificate Regulations 1999;
- Biosecurity (Costs) Regulations 2010;
- Wine Regulations 2006.

9.9.3 Problem definition

The references in regulations to the relevant parts of the Agricultural Compounds and Veterinary Medicines Act 1997, Animal Products Act 1999, and Wine Act 2003 relating to recognised persons and agencies are out of date.

9.9.4 Proposed amendments

MPI proposes to amend the cost recovery regulations to update the references to the relevant parts of the Agricultural Compounds and Veterinary Medicines Act 1997, Animal Products Act 1999, and Wine Act 2003 relating to recognised persons and agencies.

This is a minor and technical adjustment to cost recovery regulations to make changes to update the regulations. It involves no changes to fees.

9.9.5 Questions for consideration

Question 9.9

Do you have any concerns about the proposed updates to references to the Agricultural Compounds and Veterinary Medicines Act 1997, Animal Products Act 1999, and Wine Act 2003 in various regulations?

9.10 COMMON#8 – ALIGN VETERINARY PROFESSIONAL RATES ACROSS BIOSECURITY AND FOOD REGULATIONS

9.10.1 Background

MPI has a responsibility to service users to ensure that charges for similar activities and services across different regulations are consistent, and that the rationale for differential charging is clear.

9.10.2 Problem definition

Veterinary inspectors undertake a variety of activities and functions under biosecurity and food legislation.

Current hourly rates for veterinary inspector activities were set prior to the creation of MPI from its predecessor agencies. These predecessor agencies had different cost (including overhead) structures. As a result, veterinary inspectors undertaking similar work, but now with the same cost structure, are being recovered at different rates for activities undertaken under biosecurity and food legislation.

The options considered were:

- Option 1: maintain the status quo;
- Option 2: amend the veterinary inspector hourly rates in the Biosecurity (Costs) Regulations to align with that specified in the relevant food regulations (proposed rate of \$186.30 per hour).

9.10.3 Proposed charges

The proposal is to amend the veterinary inspector rate in the Biosecurity (Costs) Regulations to \$186.30 per hour to align with the rate proposed in the relevant food sector regulations.

9.10.4 Questions for consideration

Question 9.10

Do you have any concerns about the proposed alignment of charging rates for veterinarians under the biosecurity cost recovery regime and the food cost recovery regime?