

### Food Safety Cost Recovery Review

#### **Stakeholder Consultation Meetings**

January/February 2015



### Food Safety Cost Recovery Review Outline

1. Context

2. Proposals

3. Process from here

#### Context

- Cost recovery funds the systems that help New Zealand:
  - Enjoy safe food
  - Protect against biosecurity risks
  - Achieve and maintain access to premium foreign markets.
- Legislation requires that cost recovery be equitable, efficient, transparent and justifiable
- Proposals to update fee rates & improve policy settings

#### First Fees Update since MPI's creation

- First update to Food Safety fees since 2008 and Biosecurity fees since 2010
- Since fee rates were set much has changed:
  - MPI has been created
  - imports and exports have increased
  - the number of food businesses has increased
  - market structures have changed
  - market costs for skills, such as veterinarians, have increased
  - new biosecurity risk pathways have evolved with changing travel patterns

### MPI is providing new and improved services

- In response to demand, MPI has strengthened and improved its services. Notable examples include:
  - electronic export certification for wine and all animal products
  - the introduction of food assurance systems to match the rapid growth of infant formula exports
  - increasing the number of Ministry staff in China
  - improved dairy residue monitoring
  - increasing use of biosecurity detector dogs on the cargo pathway

#### **Review of Fee Rates**

- All services, and the resources required to meet demand have been reviewed
- Prior to updating fees MPI's support cost allocation model was redeveloped and verified by Deloitte
- Some fee rates include a temporary increase to recover historic debts
- Fee rates have been reviewed to reduce risks from outliers or unintended consequences

## **Review of Existing Policy**

- Existing policy has been tested against the relevant Acts' criteria of:
  - Equity
  - Efficiency
  - Transparency
  - Justifiability
- Changes are proposed to improve services, improve consistency or to meet international obligations

# Fees, charges and Levy setting basis

 A common cost recovery basis has been applied across all fees, charges and levy calculations

- Total costs associated with a fee, charge or levy type are calculated
  - Based on fully allocated costs (direct costs and a fair allocation of business support costs)
  - Adjusted, where appropriate to do so, for prior year/s over or under-recoveries (from memorandum accounts)

# Fees, charges and Levy setting basis

- Costs are charged to users/beneficiaries
  - For fixed fee and levy charges by dividing total costs by expected volumes/quantities associated with the fee or levy type
  - For hourly charges by dividing total costs by expected billable hours to be worked in relation to the fee or levy type
  - For other fixed charges by dividing total costs by company market share of total volume
- Moderation was undertaken for all rates to ensure reasonableness

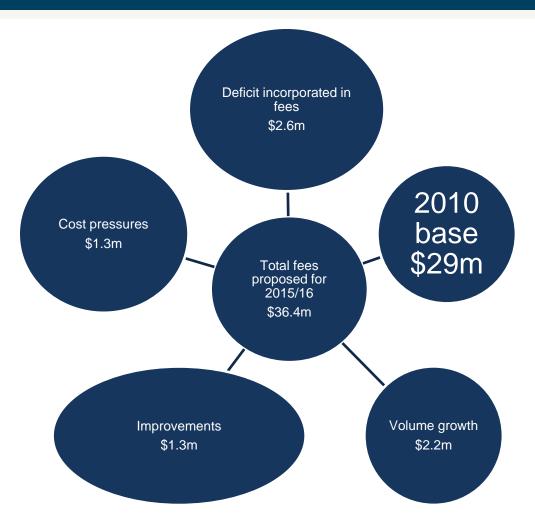
#### Proposals

- Proposals at a glance:
  - update over 250 biosecurity and food safety fees, charges and levies
  - regulatory changes to improve clarity, ensure fairness and reduce red tape
  - increase the cost recovered from industry for biosecurity by \$6.0 million to \$36.4 million for 2015/16
  - increase the cost recovered from industry for food safety by \$6.8 million to \$62.1 million for 2015/16

## Food Safety Cost Drivers since 2008



### **Biosecurity Cost Drivers since 2010**



## Keeping costs down

- We are mindful charges add financial costs to your business
- MPI has worked to keep costs down:
  - Internal costs and hourly rates compare favourably to similar services in New Zealand and abroad
  - The proportion of proposed increases that is due to cost pressures is around half the rate of CPI
  - Efficiency gains from the MPI mergers have reduced third party costs by \$2.8 million

#### Process from here

 Stakeholder meetings are occurring from 19 January until 9 February

 We are holding special meetings with your sector representatives on request

Consultation closes on 20 February

# Having your say

- Written submissions close on 20 February 2015.
  Submissions are welcome via our website or email
- Comments made at stakeholder meetings will be considered but we are not recording verbatim comments
- Therefore to ensure we correctly record your views please make a formal written submission.

### Improving MPI's Overall Cost Recovery

- MPI's cost recovery systems have different approaches because they were not developed at the same time
- The current review looks at the adequacy of fees within existing systems to fund required services
- We've also initiated a first principles review of our cost recovery framework

### First Principles Review

- The first principles review will consider:
  - harmonising cost recovery regimes across MPI
  - the overall cost of MPI fees to businesses and others
  - further analysis of practical trade-offs between volumes, prices and standards (including risk)
  - MPI's service delivery performance
  - timeframes for fee updates & historic debt recovery
  - appropriate funding source for all MPI services
  - alignment with other cost recovery regimes
- We will be seeking input over the next few months